



Commission on Government Forecasting and Accountability

PENSION IMPACT NOTE *103RD General Assembly*

REVISED

BILL NO: **HB 3765, as amended by HA 3**

November 13, 2024

SPONSOR (S): Kifowit – Sheehan, et al. (Cunningham – Belt)

SYSTEM: Downstate Firefighters', Downstate Police, Chicago Firefighters', Chicago Police, IMRF, SERS, SURS, and the Chicago Teachers' Pension Fund

FISCAL IMPACT

Two separate actuarial studies were conducted for this bill. According to Segal, HB 3765, as amended by HA 3, would increase total State contributions (nominal dollars) through 2045 by \$41 million for SERS and \$9 million for SURS, resulting in a \$50 million increase. Foster & Foster, which evaluated the impact on municipal police and fire funds, found that the City of Aurora would see a present value increase in contributions through 2040 in both its police and fire funds of \$25.72 million, assuming 100% participation in the Deferred Retirement Option Plan (DROP). Rock Falls' police and fire pension funds would require a present value increase in contributions through 2040 of \$0.61 million over the same timeframe.

Both actuaries have found that accelerated payment of benefits in DROP plans plus interest credited to DROP accounts are the main drivers of estimated employer contribution increases. The Segal study provides a basic explanation of these factors, while the Foster & Foster study provides a more in-depth narrative of potential cost drivers and cost mitigation measures that can be taken to reduce the fiscal impact of DROP implementation.

For more information, please see the full actuarial study from Segal found in Appendix B and the full actuarial study from Foster & Foster in Appendix C.

IMPACT of HA 3: HA 3 is identical to HA 2, but for the addition of an interest-crediting component to member DROP accounts.

SUBJECT MATTER: HB 3765, as amended by HA 3, is a pension reform omnibus bill that adjusts various components of the Tier 2 benefit structure of the Downstate Firefighters’, Downstate Police, Chicago Firefighters’, Chicago Police, IMRF, SERS, SURS, and the Chicago Teachers’ Pension Fund. Each change is summarized in the Comment Section below.

(Savings)/Cost of Total State Contributions Through FY 2045 (\$\$\$ in Millions)			
	SERS	SURS	Total
Baseline	-	-	-
DROP Implementation Under HA 2 (Without Interest)	\$19.0	\$6.0	\$25.0
DROP Implementation Under HA 3 (With Interest)	\$41.0	\$9.0	\$50.0
Members of Departments of Lottery and Juvenile Justice Eligible for Alt.	\$528.0	N/A	N/A
Combined Changes Under HA 2	\$547.0	N/A	N/A
Combined Changes Under HA 3	\$570.0	N/A	N/A

(Savings)/Cost of Municipal Contributions Through 2040 Aurora & Rock Falls Police/Fire Funds (\$\$\$ in Millions)			
	Baseline	Scenario 1 Impact	Scenario 2 Impact
Aurora Police	\$262.47	\$12.66	\$8.58
Aurora Fire	\$184.55	\$13.05	\$10.05
Rock Falls Police	\$10.59	\$0.37	\$0.21
Rock Falls Fire	\$3.90	\$0.24	\$0.20

Note – Scenario 1 assumes 100% participation in the DROP for a period of 5 years, which is the maximum length of the DROP period prescribed in the bill. Scenario 2 assumes 80% participation in the DROP for a period of 3 years.

COMMENT:

Deferred Retirement Option Plan (DROP) for public safety employees in the following systems: Downstate Fire, Downstate Police, Chicago Fire, Chicago Police, IMRF, Cook County Employees', SERS, & SURS

DROP Explanation

- Deferred Retirement Option Plans (DROP) are designed to encourage continued employment past the eligible retirement age for a period of time (usually 3-5 years). Below is a summary of the salient features of DROP plans:
 - Workers continue to draw a salary but are considered retired (for annuity purposes);
 - The pension annuity amount the worker is entitled to receive starting on the date they are considered “retired” (DROP date) is credited to the member’s individual DROP account; and
 - Upon completion of the DROP period, the member’s DROP account balance is available in a lump-sum amount, which can be distributed in any of the following ways:
 - a one-time payment;
 - a payment plan over time;
 - a payment rolled into an IRA.

HB 3765, HA 3 DROP Provisions

- No later than January 1, 2026, a DROP plan will be made available within the pertinent system or fund for eligible members, regardless of Tier status, in the aforementioned systems. Eligible participants must meet the following criteria:
 - The member must be eligible to retire with a full and unreduced pension as determined by the pertinent system;
 - The member must not be in receipt of a disability or retirement annuity at the time of election;
 - The member must not be subject to mandatory retirement under the law and will not become subject to such a retirement age during participation in the DROP;
 - The member must be actively employed as a police officer or firefighter in the above-mentioned articles of the Pension Code; and
 - DROP participants must make active member contributions to the pertinent fund for the entirety of the DROP period. DROP participants do not accrue additional service credit during the DROP period.
- Participation in the DROP must be elected by the eligible members no later than January 1, 2029 and is irrevocable, unless:

- The DROP participant terminates employment prior to the expiration of the designated DROP period;
- The DROP participant becomes eligible for and begins collecting a disability benefit from the pension fund or retirement system;
- The death of the DROP participant occurs during the designated DROP period;
- The DROP duration is not to exceed 5 years.
- Individual DROP accounts shall consist of:
 - The monthly retirement annuity the participant would have been eligible to receive if the participant had terminated service on the date of participation in the DROP, as well as any benefits from a reciprocal system;
 - Employee contributions paid by the participant during the DROP period; and
 - Any auto-increases the member would have been eligible to receive if the participant had terminated service on the date he or she entered the DROP.
- Individual DROP accounts accrue interest based on the actual rate of return on investment experienced by the applicable Fund or System. HB 3765, as amended by HA 2, did not include an interest-crediting component for individual accounts.
- Upon expiration or termination of the member's participation in the DROP, the member will receive the retirement annuity that they would have received had they retired on the date they entered the DROP with applicable automatic increases accrued during the DROP duration, plus the balance in their individual DROP account.
 - Expiration or termination of a DROP member's participation in the DROP may not occur after January 1, 2034.

Placing Downstate Police, Downstate Fire, Chicago Police & Chicago Fire Articles Under the Ambit of the Retirement Systems Reciprocal Act

Current Law

Under current law, the Downstate Police, Downstate Firefighters', Chicago Police, & Chicago Firefighters' Articles of the Illinois Pension code are not included under the Retirement Systems Reciprocal Act. Under the Downstate Police and Fire articles, reciprocity exists between the funds within each respective article.

The Retirement Systems Reciprocal Act allows for active employees to combine service credit earned from various participating systems to apply towards the minimum vesting requirements of the fund that they participate in currently or the fund that they last participated in before terminating active service. For example, a Tier 2 member in IMRF could utilize reciprocity and combine 4 years of prior service in SERS and 6 years in IMRF to meet the 10-year Tier 2 vesting requirement in IMRF.

HB 3765, as amended by HA 3

HB 3765, as amended by HA 3, would place the Downstate Police, Downstate Firefighters', Chicago Police, and Chicago Firefighters' Articles of the Illinois Pension Code under the ambit of the Reciprocal Act. The bill states that participation under the Reciprocal Act would only apply to members who have not yet begun receiving retirement annuities as of the effective date. In other words, retired members would not be entitled to a recalculation of their pensions based upon reciprocal service.

Adjusting the Chicago Teachers' Pension Fund's Pensionable Service Credit Accrual Schedule

Under current law, CTPF members accrue service credit in the following ways:

- one day of service credit for each day of salary representing a partial or full day of employment;
- 17 or more days of service constitutes a month; and
- 170 days or more of service, or 10 or more months constitutes a year.

HB 3765, as amended by HA 3, would allow teachers to receive the greater of the current law service accruals or ten days of service credit for each 10-day period of employment in which the contributor worked 50% or more of regularly scheduled hours. (170 days of service is needed to establish one year of service credit in CTPF.)

Under current law, TRS members receive one year of service credit for 170 days of salary representing a full day of employment. TRS members who earn salary for less than 170 days receive service credit at a ratio of number of days paid to 170 days. SURS members receive one year of service credit for 8 or more months of service, $\frac{3}{4}$ of one year for 6-7 months of service, $\frac{1}{2}$ of one year for 3-5 months of service, and $\frac{1}{4}$ of one year for 1-2 months of service.

Alternative Formula Eligibility for Investigators of the Departments of Lottery

The current SERS retirement benefits for both Tier 1 & 2 Investigators for the Department of the Lottery are detailed in the chart found below:

Current Law						
Employee	Tier	SS-Coordinated?	Contribution Rate	Multiplier	Full Retirement	Reduced Retirement
Investigator for the Dept. of Lottery	1	No	8%	2.20%	Age 60 with 8 years of service credit OR Rule of 85	Ages 55-60 with 25-30 years (Reduced 1/2 of 1% every year under age 60)
Investigator for the Dept. of Lottery	2	No	8%	2.20%	Age 67 with 10 years service credit	Ages 62-67 with 10 years (Reduced 1/2 of 1% every year under age 67)
HB 3765, HA 3						
Investigator for the Dept. of Lottery	1	No	12.5%	3.00%	Age 55 with 20 years of service OR Age 50 with 25 years of service	N/A
Investigator for the Dept. of Lottery	2	No	12.5%	3.00%	Age 55 with 20 years of service	N/A

HB 3765, as amended by HA 3, amends the Illinois Pension Code to allow participation in the SERS Alternative Formula for Tier 1 and Tier 2 investigators for the Department of the Lottery.

Alternative Formula Participation for Certain Security Employees of the Department of Juvenile Justice

Currently, in order for a security employee of the Department of Juvenile Justice to participate in the SERS alternative formula, the employee must be employed in a position at a DJJ facility and have involvement in areas such as training of delinquent youths, providing rehabilitative and vocational training, and assisting other personnel who perform these duties. Additionally, the employee must:

- Be over the age of 21; and
- Possess a high school diploma or equivalent and either:
 - A bachelor’s or advanced degree from an accredited college or university; or
 - 2 or more years of experience providing direct care to youth in the form of residential care, coaching, case management, or mentoring.

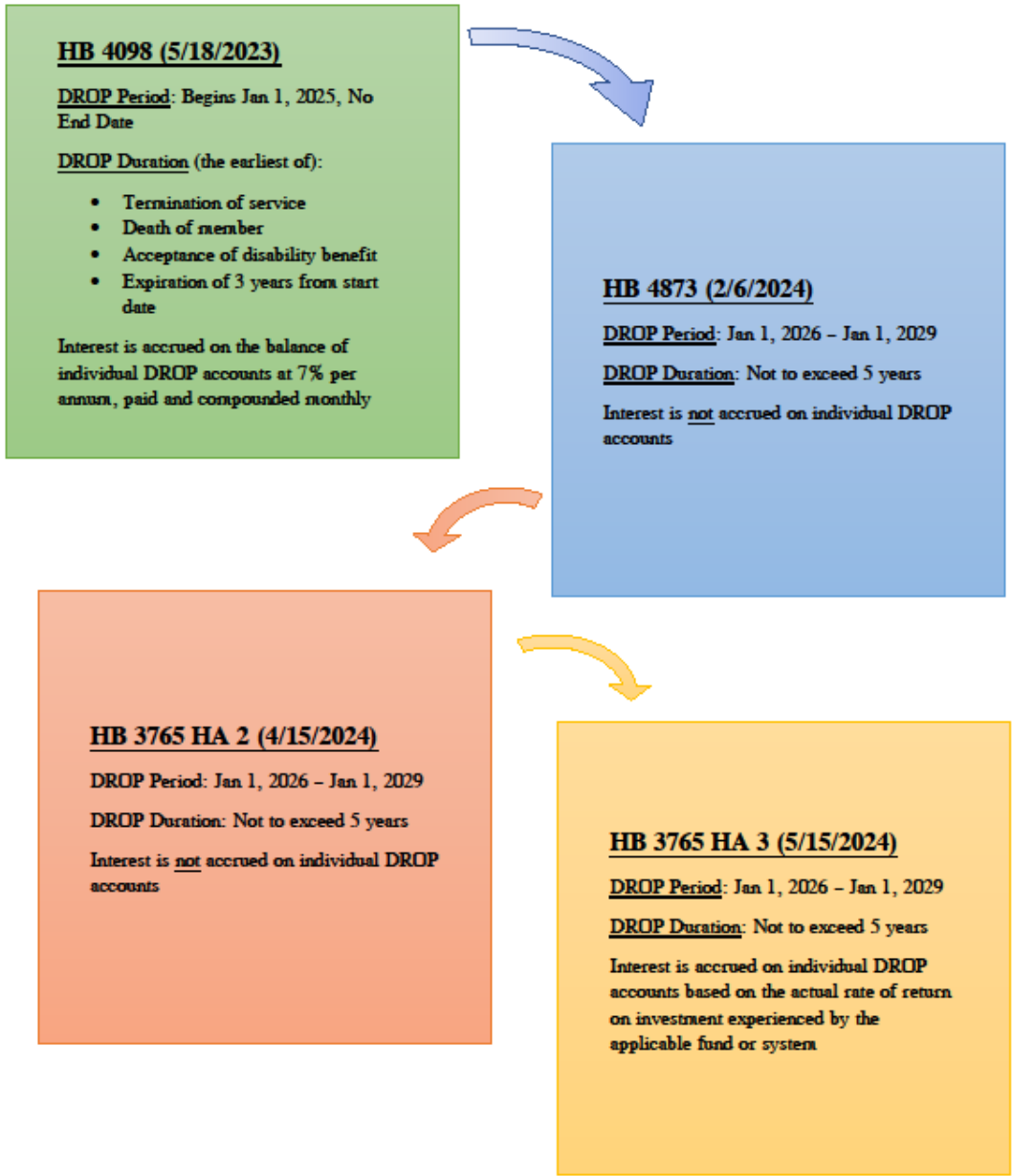
HB 3765, as amended by HA 3, stipulates that the bachelor’s or advanced degree requirement shall no longer determine eligibility for the alternative formula for the above-mentioned positions at DJJ. Affected employees may convert their prior regular formula service to alternative formula service by paying the difference between the employee contributions for that period of service and the amounts that would have been contributed had the member been participating in the alternative formula from the date of service to the date of payment. The member is not required to pay the employer’s normal cost nor interest for the period of service they wish to upgrade.

ZH:bs

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Appendix A

Below is a timeline of the various DROP proposals that have been introduced in the current 103rd General Assembly.





November 7, 2024

Via Email

Clayton Klenke
Executive Director
Commission on Government Forecasting and Accountability (CoGFA)
703 Stratton Office Bldg.
Springfield, IL 62706

Re: Actuarial Impact Study – Pension Reform – HB 3765

Dear Clayton:

As requested, we have analyzed the impact to projected costs for the State Employees’ Retirement System (SERS) and the State Universities Retirement System (SURS) as outlined in House Bill 3765 (HB 3765) and amended under House Floor Amendments No. 2 (HA 2) and No. 3 (HA 3). Due to limited data available, this analysis does not consider the impact of these changes for Downstate Police, Downstate Firefighters’, Chicago Firefighters’, Chicago Police, Illinois Municipal Retirement Fund (IMRF), or the Chicago Teachers’ Pension Fund (CTPF).

The following table provides a high-level summary of the impact of the individual and combined proposed changes outlined in HB 3765 on the State contribution amounts through fiscal year ending June 30, 2045 for each System. Additional details are included later in the letter (DROP = Deferred Retirement Option Plan).

\$ in millions	SERS	SURS	Total
(Savings)/Cost on Total State Contributions through FYE 2045			
Baseline	-	-	-
DROP Implementation Under HA 2 (Without Interest)	\$19	\$6	\$25
DROP Implementation Under HA 3 (With Interest)	41	9	50
Members of Depts. of Lottery and Juvenile Justice Eligible for Alt. Formula	528	N/A	N/A
Combined Changes Under HA 2 (Without Interest)	547	N/A	N/A
Combined Changes Under HA 3 (With Interest)	570	N/A	N/A

This analysis is based on the provisions of the respective Systems. The information contained in this document, as well as the accompanying exhibits, were prepared using actuarial assumptions and methods consistent with those employed in the actuarial valuations of the Systems as of June 30, 2023 (dated December 22, 2023 for SERS and November 7, 2023 for SURS), except as otherwise noted below.

Proposed Benefit Changes

We have analyzed the proposed benefit / provision changes per HB 3765, as summarized below. For this analysis, we have determined the impact of each change separately, as well as the total impact of all changes combined. Note that, due to constraints of available data, this analysis only considers the impact of benefit changes for the two Systems noted above, and, as such, some changes are not considered for this analysis (which are noted below).

1. Adds Deferred Retirement Option Plan (DROP) provisions to applicable Tier 1 and Tier 2 members of Downstate Police, Downstate Firefighters', Chicago Firefighters', Chicago Police, IMRF, CTPF, SERS, and SURS, effective January 1, 2026. Members must be actively employed as a police officer or firefighter, eligible to retire with a full and unreduced pension as determined by the pertinent system, and elect DROP participation no later than January 1, 2029. DROP duration is not to exceed five years. Individual DROP accounts consist of:
 - The retirement annuity that they would have received had the member retired the date they entered the DROP (including any automatic annual increases);
 - Employee contributions paid by the participant during the DROP period; and,
 - Auto increases that the participant would have been eligible to receive if the participant had terminated service upon entering the DROP.

Upon retirement, the member will begin receiving the retirement annuity they would have received had the member retired on the date they entered the DROP, including any anticipated COLA increases during the DROP period, plus the balance in the member's individual DROP account.

Under HA 2, no interest will be credited to individual DROP account balances.

Under HA 3, individual DROP accounts accrue interest based on the actual rate of investment return experienced by the applicable Fund or System.

[Downstate Police, Downstate Firefighters', Chicago Firefighters', Chicago Police, IMRF, and CTPF not included in this analysis]

2. Downstate Police, Downstate Firefighters', Chicago Police, and Chicago Firefighters' Articles of the Illinois Pension Code are placed under the ambit of the Reciprocal Act, which affects reciprocity for vesting.

[Not included in this analysis]

3. Amends Illinois Pension Code to allow participation in SERS Alternative Formula for Tier 1 and Tier 2 investigators for the Department of the Lottery as well as certain Tier 1 and Tier 2 members of the Department of Juvenile Justice (due to expansion of Department of Juvenile Justice eligibility for creditable service by removing the bachelor's or advanced degree requirement).

Actuarial Analysis

The analysis was based upon the census data and actuarial assumptions used in the June 30, 2023, actuarial valuations for SERS and SURS. For purposes of this analysis, all changes are assumed to be effective as described in the 'Proposed Benefit Changes' section.

The following assumptions and methods were implemented for the purpose of determining the impact of the benefit and/or provision changes under the various elements of HB 3765. The numbering below corresponds with the numbers under the 'Proposed Benefit Changes' section:

1. The DROP duration is assumed to be 5 years for all eligible participants. **90% of eligible Tier 1 and Tier 2 active members (employed as a police officers or firefighters in the SERS or SURS articles of the Pension Code) are assumed to participate in the DROP under HA 2.** As of June 30, 2023, there are approximately 630 (of a total active count of 61,651) and 180 (of a total active count of 71,121) total members that are projected to be eligible to participate in the DROP for SERS and SURS, respectively.

Under HA 3, individual DROP accounts are assumed to return 6.75% for SERS and 6.50% for SURS, on average, over the long-term, which takes into account the possibility of returns below zero. To model interest credited to DROP accounts (which we understand cannot be less than zero), we have estimated the interest crediting rate will be 200 basis points higher than the current investment return assumption (i.e., 8.75% for SERS and 8.50% for SURS). **100% of eligible Tier 1 and Tier 2 active members are assumed to participate in the DROP under HA 3.**

2. [Not included in this analysis]
3. The analysis assumes 100% of current Tier 1 and Tier 2 investigators for the Department of Lottery opt to participate in the SERS Alternative Formula as well as applicable Tier 1 and Tier 2 members of the Department of Juvenile Justice (according to position codes received from CoGFA on October 1, 2024 identifying affected members). The following actuarial assumptions are modified to value the impact for eligible Tier 2 members:
 - The current age 60 retirement rate applicable for Tier 2 members eligible for Alternative Formula benefits (i.e., the age at first retirement eligibility under current provisions) is now assumed to apply at age 55; and,
 - The assumed age 56-60 retirement rates are set to the same rates assumed for Tier 1 members eligible for Alternative Formula benefits.

The following tables summarize the impact of the proposed benefit changes on the System's actuarial accrued liability (AAL) and projected State contribution amounts through FY2045. The attached exhibits show in greater detail the projected contributions, actuarial liabilities, actuarial assets, funded position, and benefit payments through 2045 reflecting the changes outlined above.

This analysis has been prepared at your request and is not to be considered a recommendation by Segal. Numbers shown have been rounded to the nearest million and may not always sum exactly due to rounding.

Summary of Results for All Systems

\$ in millions	SERS	SURS	Total
AAL as of June 30, 2023			
Baseline	\$54,003	\$51,653	\$ 105,656
DROP Implementation Under HA 2 (Without Interest)	54,026	51,659	105,685
DROP Implementation Under HA 3 (With Interest)	54,043	51,662	105,705
Members of Depts. of Lottery and Juvenile Justice Eligible for Alt. Formula	54,104	N/A	N/A
Combined Changes Under HA 2 (Without Interest)	54,127	N/A	N/A
Combined Changes Under HA 3 (With Interest)	54,145	N/A	N/A
(Decrease)/Increase in AAL as of June 30, 2023			
Baseline	-	-	-
DROP Implementation Under HA 2 (Without Interest)	\$23	\$6	\$29
DROP Implementation Under HA 3 (With Interest)	40	9	49
Members of Depts. of Lottery and Juvenile Justice Eligible for Alt. Formula	101	N/A	N/A
Combined Changes Under HA 2 (Without Interest)	124	N/A	N/A
Combined Changes Under HA 3 (With Interest)	142	N/A	N/A
State Contribution for FYE 2026			
Baseline	\$2,596	\$2,297	\$4,893
DROP Implementation Under HA 2 (Without Interest)	2,597	2,297	4,894
DROP Implementation Under HA 3 (With Interest)	2,598	2,297	4,895
Members of Depts. of Lottery and Juvenile Justice Eligible for Alt. Formula	2,621	N/A	N/A
Combined Changes Under HA 2 (Without Interest)	2,622	N/A	N/A
Combined Changes Under HA 3 (With Interest)	2,623	N/A	N/A
(Savings)/Cost on State Contribution for FYE 2026			
Baseline	-	-	-
DROP Implementation Under HA 2 (Without Interest)	\$1	\$-	\$1
DROP Implementation Under HA 3 (With Interest)	2	-	2
Members of Depts. of Lottery and Juvenile Justice Eligible for Alt. Formula	25	N/A	N/A
Combined Changes Under HA 2 (Without Interest)	26	N/A	N/A
Combined Changes Under HA 3 (With Interest)	27	N/A	N/A
Total State Contributions through FYE 2045			
Baseline	\$70,633	\$65,025	\$135,658
DROP Implementation Under HA 2 (Without Interest)	70,652	65,031	135,683
DROP Implementation Under HA 3 (With Interest)	70,674	65,034	135,708
Members of Depts. of Lottery and Juvenile Justice Eligible for Alt. Formula	71,161	N/A	N/A
Combined Changes Under HA 2 (Without Interest)	71,180	N/A	N/A
Combined Changes Under HA 3 (With Interest)	71,203	N/A	N/A
(Savings)/Cost on Total State Contributions through FYE 2045			
Baseline	-	-	-
DROP Implementation Under HA 2 (Without Interest)	\$19	\$6	\$25
DROP Implementation Under HA 3 (With Interest)	41	9	50
Members of Depts. of Lottery and Juvenile Justice Eligible for Alt. Formula	528	N/A	N/A
Combined Changes Under HA 2 (Without Interest)	547	N/A	N/A
Combined Changes Under HA 3 (With Interest)	570	N/A	N/A

Summary of Results for All Systems (continued)

\$ in millions	SERS	SURS	Total
Present Value of Total State Contributions through FYE 2045			
Baseline	\$35,243	\$32,818	\$68,061
DROP Implementation Under HA 2 (Without Interest)	35,253	32,821	68,074
DROP Implementation Under HA 3 (With Interest)	35,263	32,823	68,086
Members of Depts. of Lottery and Juvenile Justice Eligible for Alt. Formula	35,516	N/A	N/A
Combined Changes Under HA 2 (Without Interest)	35,525	N/A	N/A
Combined Changes Under HA 3 (With Interest)	35,536	N/A	N/A
(Savings)/Cost on Present Value of Total State Contributions through FYE 2045			
Baseline	-	-	-
DROP Implementation Under HA 2 (Without Interest)	\$10	\$3	\$13
DROP Implementation Under HA 3 (With Interest)	20	5	25
Members of Depts. of Lottery and Juvenile Justice Eligible for Alt. Formula	273	N/A	N/A
Combined Changes Under HA 2 (Without Interest)	282	N/A	N/A
Combined Changes Under HA 3 (With Interest)	293	N/A	N/A

Comments about DROPs

DROPs are often used as a workforce management tool (e.g., retaining certain employees at particular ages or service bands when replacing them can be difficult). They can be designed to be “expected cost neutral”, meaning that its implementation is not anticipated to increase the present value of costs to the System (compared to what would have been otherwise). The reality is that DROPs typically change employee behavior enough or add enough financial enhancements that result in additional costs when put into place.

Interest credited to DROP accounts may also add cost to a pension plan as anything credited over the current investment return assumption is potentially obligated to pay interest at a level that exceeds what was earned on plan assets during a given year. For example, in HA 3 described herein, interest is credited to the account at what the plan actually earns but cannot go below 0%. If the assets of the plan achieve a return of -3% on a market value basis in a year, plan assets in the trust adjust accordingly but DROP accounts do not lose any value, so effectively “earning” 3% higher than what the plan earned. DROP accounts will realize a higher return than all other plan assets, hence driving up costs for those benefits.

Accelerated payment of benefits plus proposed interest credited to DROP account balances are the main drivers of estimated State contribution increases shown above. Cash flows of the Systems should also be considered with scenarios projecting higher and/or earlier benefit payments than under the baseline scenarios. If the implementation of the DROP results in members entering the DROP sooner than they would otherwise be assumed to retire, it will cause benefit payments to start being made earlier than assumed under the original plan design. Depending on the amount of benefit payments (they may be slightly lower if taken earlier than assumed), this may increase the costs to a pension plan unless payments have an actuarial equivalence reduction.

Comments about Projections

Projections, by their nature, are not a guarantee of future results. The modeled projections are intended to serve as estimates of future financial outcomes that are based on the information available to us at the time the modeling is undertaken and completed, and the agreed-upon assumptions and methodologies described herein. Emerging results may differ significantly if the actual experience proves to be different from these assumptions or if alternative methodologies are used.

The assumptions for this projection and analysis are based on those listed in the 2023 actuarial valuation report for SERS and SURS (except as otherwise noted in this letter). As noted, the results of these projections are based on all assumptions materializing as expected, including the 6.75% investment return for SERS and the 6.50% investment return for SURS as well as the 60% utilization assumption for HA 2 implementation and the 85% utilization assumption for HA 3 implementation. To the extent there is adverse experience, the projection scenarios would generate larger required State contributions. Given the relatively low funded status of the Systems, investment returns that are less than expected represent a significant risk to the magnitude of the State's required contributions. Additionally, the proposed changes outlined in HB 3765 could affect actual patterns of decrement (e.g., termination, retirement) compared to the current assumptions, which may result in larger (or smaller) required State contributions.

Actual experience may differ due to such variables as demographic experience, the economy, stock market performance, and the regulatory environment. The longer the projection period, the less predictable the projections become.

Segal valuation results are based on proprietary actuarial modeling software. The actuarial valuation models generate a comprehensive set of liability and cost calculations that are presented to meet regulatory, legislative, and client requirements. Deterministic cost projections are based on our proprietary forecasting model. Our Actuarial Technology and Systems unit, comprised of both actuaries and programmers, is responsible for the initial development and maintenance of these models. The models have a modular structure that allows for a high degree of accuracy, flexibility, and user control. The client team programs the assumptions and the plan provisions, validates the models, and reviews test lives and results, under the supervision of the responsible actuaries.

Segal is not a law firm and we cannot offer legal advice. Any party seeking a legal opinion should consult with appropriate legal counsel.

This analysis was performed under my supervision. I am a Member of the American Academy of Actuary and meet the Qualification Standards for Actuaries Issuing Statements of Actuarial Opinion in the United States of the American Academy of Actuaries to render the actuarial opinion contained herein.

Clayton Klenke
November 7, 2024
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Please let us know if you have any questions.

Sincerely,

A handwritten signature in black ink, appearing to read "Matthew A. Strom". The signature is fluid and cursive, with a long horizontal stroke extending to the right.

Matthew A. Strom, FSA, MAAA, EA
Senior Vice President and Actuary

Funding Projections for the State Employees' Retirement System
 CoGFA Projections Based on Laws in Effect on June 30, 2023, Baseline
 Actuarially Assumed Rate of Return: 6.75%
 (\$ in millions)

Fiscal Year Ending 6/30	Annual Payroll	Total State Contribution	State Contribution as Percent of Payroll	Total Employee Contribution	Actuarial Accrued Liability	Actuarial Value of Assets	Unfunded Liability	Funded Ratio
2023					\$54,002.7	\$24,072.1	\$29,930.6	44.6%
2024	\$5,139.9	\$2,583.8	50.3%	\$287.0	55,168.5	25,172.1	29,996.3	45.6%
2025	5,223.0	2,552.6	48.9%	289.6	56,261.7	26,268.1	29,993.6	46.7%
2026	5,307.3	2,596.4	48.9%	292.4	57,276.8	26,651.9	30,625.0	46.5%
2027	5,391.3	2,634.7	48.9%	295.1	58,206.7	27,635.7	30,571.0	47.5%
2028	5,477.0	2,726.0	49.8%	297.8	59,052.0	28,668.1	30,383.9	48.5%
2029	5,569.8	2,750.5	49.4%	301.1	59,816.7	29,669.5	30,147.2	49.6%
2030	5,668.3	2,791.0	49.2%	304.8	60,504.5	30,661.2	29,843.3	50.7%
2031	5,772.3	2,835.5	49.1%	309.0	61,115.5	31,652.4	29,463.1	51.8%
2032	5,881.3	2,888.2	49.1%	313.2	61,648.2	32,655.4	28,992.7	53.0%
2033	5,992.3	2,947.6	49.2%	317.4	62,105.6	33,684.9	28,420.6	54.2%
2034	6,110.1	3,211.4	52.6%	321.9	62,489.8	34,960.5	27,529.3	55.9%
2035	6,231.9	3,275.4	52.6%	326.4	62,806.4	36,300.0	26,506.4	57.8%
2036	6,356.1	3,340.7	52.6%	330.9	63,055.5	37,714.4	25,341.2	59.8%
2037	6,482.8	3,407.3	52.6%	335.5	63,241.7	39,217.0	24,024.7	62.0%
2038	6,617.2	3,477.9	52.6%	340.6	63,374.7	40,830.0	22,544.6	64.4%
2039	6,758.7	3,552.3	52.6%	345.9	63,461.0	42,573.5	20,887.4	67.1%
2040	6,906.3	3,629.8	52.6%	351.5	63,506.5	44,469.2	19,037.4	70.0%
2041	7,059.9	3,710.6	52.6%	357.5	63,520.2	46,540.8	16,979.3	73.3%
2042	7,220.5	3,795.0	52.6%	363.8	63,512.9	48,813.2	14,699.7	76.9%
2043	7,388.0	3,883.0	52.6%	370.4	63,493.7	51,313.1	12,180.6	80.8%
2044	7,561.7	3,974.3	52.6%	377.2	63,469.6	54,066.7	9,402.9	85.2%
2045	7,741.0	4,068.6	52.6%	384.4	63,442.7	57,098.5	6,344.3	90.0%
Total Through 2045		\$70,632.6		\$7,213.4				

Funding Projections for the State Universities Retirement System
 CoGFA Projections Based on Laws in Effect on June 30, 2023 - Baseline
 Actuarially Assumed Rate of Return: 6.50%
 (\$ in millions)

Fiscal Year Ending 6/30	Annual Payroll*	Total State Contribution	State Contribution as Percent of Payroll	Total Employee Contribution	Actuarial Accrued Liability	Actuarial Value of Assets	Unfunded Liability	Funded Ratio
2023					\$51,652.5	\$23,381.2	\$28,271.2	45.3%
2024	\$5,382.1	\$2,186.0	40.6%	\$323.5	52,381.9	24,050.1	28,331.8	45.9%
2025	5,642.7	2,249.8	39.9%	338.1	53,083.3	24,918.7	28,164.6	46.9%
2026	5,760.0	2,296.6	39.9%	340.7	53,715.7	25,077.6	28,638.2	46.7%
2027	5,883.8	2,333.0	39.7%	344.0	54,280.0	25,654.4	28,625.6	47.3%
2028	6,029.3	2,430.5	40.3%	349.1	54,774.6	26,294.2	28,480.4	48.0%
2029	6,187.9	2,494.5	40.3%	355.2	55,194.5	26,940.1	28,254.5	48.8%
2030	6,349.8	2,555.8	40.2%	361.6	55,541.0	27,595.1	27,945.9	49.7%
2031	6,518.0	2,620.8	40.2%	368.2	55,810.7	28,264.8	27,545.9	50.6%
2032	6,691.6	2,694.0	40.3%	375.2	56,002.0	28,961.9	27,040.2	51.7%
2033	6,871.1	2,775.6	40.4%	382.4	56,131.9	29,717.3	26,414.6	52.9%
2034	7,058.0	2,878.6	40.8%	390.0	56,200.4	30,559.8	25,640.6	54.4%
2035	7,253.1	2,960.7	40.8%	398.0	56,217.6	31,487.4	24,730.2	56.0%
2036	7,450.5	3,043.7	40.9%	406.1	56,177.6	32,504.6	23,673.0	57.9%
2037	7,651.7	3,128.3	40.9%	414.3	56,089.5	33,631.7	22,457.8	60.0%
2038	7,858.8	3,215.4	40.9%	422.8	55,956.3	34,884.4	21,071.9	62.3%
2039	8,072.0	3,304.9	40.9%	431.6	55,793.7	36,290.9	19,502.8	65.0%
2040	8,294.0	3,398.1	41.0%	440.8	55,598.4	37,862.1	17,736.3	68.1%
2041	8,517.8	3,492.1	41.0%	450.1	55,389.9	39,629.2	15,760.8	71.5%
2042	8,749.7	3,589.3	41.0%	459.9	55,176.3	41,614.9	13,561.4	75.4%
2043	8,988.1	3,689.2	41.0%	470.1	54,978.5	43,855.3	11,123.2	79.8%
2044	9,233.5	3,791.9	41.1%	480.7	54,792.5	46,363.0	8,429.6	84.6%
2045	9,482.8	3,896.2	41.1%	491.4	54,635.9	49,172.3	5,463.6	90.0%
Total Through 2045		\$65,025.0		\$8,793.8				

* Includes payroll from Self Managed Plan (SMP)

Exhibit 1A – SERS Projection (DROP Implementation Under HA 2 [Without Interest] – 3-Year Offer)

Funding Projections for the State Employees' Retirement System

CoGFA Projections Based on Laws in Effect on June 30, 2023, Implement DROP Under House Floor Amendment No. 2 (Without Interest)
Actuarially Assumed Rate of Return: 6.75%

(\$ in millions)

Fiscal Year Ending 6/30	Annual Payroll	Total State Contribution	Compared to Exhibit A		State Contribution as Percent of Payroll	Total Employee Contribution	Actuarial Accrued Liability	Actuarial Value of Assets	Unfunded Liability	Funded Ratio
			(Reduction)/ Increase in State Contribution	Present Value of (Reduction)/ Increase in State Contribution						
2023							\$54,025.7	\$24,072.1	\$29,953.6	44.6%
2024	\$5,139.9	\$2,583.8	\$0.0	\$0.0	50.3%	\$287.0	55,189.9	25,172.1	30,017.8	45.6%
2025	5,223.0	2,553.4	0.8	0.7	48.9%	289.6	56,281.7	26,268.9	30,012.9	46.7%
2026	5,307.3	2,597.2	0.8	0.7	48.9%	292.4	57,295.8	26,653.5	30,642.2	46.5%
2027	5,391.3	2,635.5	0.8	0.6	48.9%	295.1	58,224.8	27,638.4	30,586.4	47.5%
2028	5,477.0	2,726.8	0.8	0.6	49.8%	297.8	59,069.4	28,671.8	30,397.6	48.5%
2029	5,569.8	2,751.3	0.8	0.6	49.4%	301.1	59,833.6	29,674.2	30,159.4	49.6%
2030	5,668.3	2,791.9	0.8	0.6	49.3%	304.8	60,521.3	30,667.1	29,854.2	50.7%
2031	5,772.3	2,836.3	0.9	0.5	49.1%	309.0	61,132.4	31,659.6	29,472.8	51.8%
2032	5,881.3	2,889.1	0.9	0.5	49.1%	313.2	61,648.8	32,647.4	29,001.4	53.0%
2033	5,992.3	2,948.5	0.9	0.5	49.2%	317.4	62,092.5	33,664.0	28,428.4	54.2%
2034	6,110.1	3,212.3	0.9	0.5	52.6%	321.9	62,463.9	34,927.5	27,536.4	55.9%
2035	6,231.9	3,276.3	0.9	0.4	52.6%	326.4	62,780.8	36,267.8	26,513.0	57.8%
2036	6,356.1	3,341.6	0.9	0.4	52.6%	330.9	63,030.3	37,683.0	25,347.3	59.8%
2037	6,482.8	3,408.2	1.0	0.4	52.6%	335.5	63,216.9	39,186.7	24,030.2	62.0%
2038	6,617.2	3,478.9	1.0	0.4	52.6%	340.6	63,350.3	40,800.8	22,549.5	64.4%
2039	6,758.7	3,553.3	1.0	0.4	52.6%	345.9	63,437.2	42,545.6	20,891.6	67.1%
2040	6,906.3	3,630.9	1.0	0.4	52.6%	351.5	63,483.5	44,442.8	19,040.8	70.0%
2041	7,059.9	3,711.6	1.1	0.3	52.6%	357.5	63,497.9	46,516.1	16,981.9	73.3%
2042	7,220.5	3,796.0	1.1	0.3	52.6%	363.8	63,491.5	48,790.3	14,701.2	76.8%
2043	7,388.0	3,884.1	1.1	0.3	52.6%	370.4	63,473.3	51,292.2	12,181.1	80.8%
2044	7,561.7	3,975.4	1.1	0.3	52.6%	377.2	63,450.3	54,048.0	9,402.3	85.2%
2045	7,741.0	4,069.7	1.2	0.3	52.6%	384.4	63,424.7	57,082.3	6,342.5	90.0%
Total Through 2045		\$70,652.1	\$19.8	\$9.7		\$7,213.4				

Exhibit 1B – SURS Projection (DROP Implementation Under HA 2 [Without Interest] – 3-Year Offer)

Funding Projections for the State Universities Retirement System

CoGFA Projections Based on Laws in Effect on June 30, 2023, Implement DROP Under House Floor Amendment No. 2 (Without Interest)

Actuarially Assumed Rate of Return: 6.50%

(\$ in millions)

Fiscal Year Ending 6/30	Annual Payroll*	Total State Contribution	Compared to Exhibit B		State Contribution as Percent of Payroll	Total Employee Contribution	Actuarial Accrued Liability	Actuarial Value of Assets	Unfunded Liability	Funded Ratio
			(Reduction)/ Increase in State Contribution	Present Value of (Reduction)/ Increase in State Contribution						
2023							\$51,659.5	\$23,381.2	\$28,278.2	45.3%
2024	\$5,382.1	\$2,186.0	\$0.0	\$0.0	40.6%	\$323.5	52,388.4	24,050.1	28,338.4	45.9%
2025	5,642.7	2,250.1	0.2	0.2	39.9%	338.1	53,089.5	24,918.9	28,170.5	46.9%
2026	5,760.0	2,296.8	0.2	0.2	39.9%	340.7	53,721.6	25,078.0	28,643.6	46.7%
2027	5,883.8	2,333.2	0.2	0.2	39.7%	344.0	54,285.6	25,655.1	28,630.5	47.3%
2028	6,029.3	2,430.8	0.2	0.2	40.3%	349.1	54,780.1	26,295.2	28,484.9	48.0%
2029	6,187.9	2,494.8	0.2	0.2	40.3%	355.2	55,199.9	26,941.4	28,258.6	48.8%
2030	6,349.8	2,556.0	0.2	0.2	40.3%	361.6	55,546.3	27,596.7	27,949.6	49.7%
2031	6,518.0	2,621.0	0.2	0.2	40.2%	368.2	55,816.1	28,266.8	27,549.3	50.6%
2032	6,691.6	2,694.3	0.3	0.1	40.3%	375.2	56,004.1	28,960.8	27,043.3	51.7%
2033	6,871.1	2,775.9	0.3	0.1	40.4%	382.4	56,131.3	29,713.8	26,417.5	52.9%
2034	7,058.0	2,878.9	0.3	0.1	40.8%	390.0	56,197.9	30,554.5	25,643.4	54.4%
2035	7,253.1	2,961.0	0.3	0.1	40.8%	398.0	56,215.5	31,482.6	24,732.9	56.0%
2036	7,450.5	3,043.9	0.3	0.1	40.9%	406.1	56,176.1	32,500.5	23,675.6	57.9%
2037	7,651.7	3,128.6	0.3	0.1	40.9%	414.3	56,088.6	33,628.4	22,460.2	60.0%
2038	7,858.8	3,215.7	0.3	0.1	40.9%	422.8	55,956.0	34,881.9	21,074.2	62.3%
2039	8,072.0	3,305.2	0.3	0.1	40.9%	431.6	55,794.1	36,289.2	19,504.9	65.0%
2040	8,294.0	3,398.4	0.3	0.1	41.0%	440.8	55,599.5	37,861.4	17,738.2	68.1%
2041	8,517.8	3,492.4	0.3	0.1	41.0%	450.1	55,391.9	39,629.5	15,762.5	71.5%
2042	8,749.7	3,589.7	0.3	0.1	41.0%	459.9	55,179.2	41,616.3	13,562.8	75.4%
2043	8,988.1	3,689.5	0.3	0.1	41.0%	470.1	54,982.4	43,858.0	11,124.4	79.8%
2044	9,233.5	3,792.2	0.4	0.1	41.1%	480.7	54,797.4	46,367.0	8,430.5	84.6%
2045	9,482.8	3,896.6	0.4	0.1	41.1%	491.4	54,641.9	49,177.8	5,464.2	90.0%
Total Through 2045		\$65,031.0	\$5.8	\$2.8		\$8,793.8				

* Includes payroll from Self Managed Plan (SMP)

Exhibit 2A – SERS Projection (DROP Implementation Under HA 3 [With Interest] – 3-Year Offer)

Funding Projections for the State Employees' Retirement System

CoGFA Projections Based on Laws in Effect on June 30, 2023, Implement DROP Under House Floor Amendment No. 3 (With Interest)
Actuarially Assumed Rate of Return: 6.75%
(\$ in millions)

Fiscal Year Ending 6/30	Annual Payroll	Total State Contribution	Compared to Exhibit A		State Contribution as Percent of Payroll	Total Employee Contribution	Actuarial Accrued Liability	Actuarial Value of Assets	Unfunded Liability	Funded Ratio
			(Reduction)/ Increase in State Contribution	Present Value of (Reduction)/ Increase in State Contribution						
2023							\$54,043.2	\$24,072.1	\$29,971.1	44.5%
2024	\$5,139.9	\$2,583.8	\$0.0	\$0.0	50.3%	\$287.0	55,207.1	25,172.1	30,035.0	45.6%
2025	5,223.0	2,554.3	1.6	1.5	48.9%	289.6	56,298.8	26,269.8	30,029.1	46.7%
2026	5,307.3	2,598.1	1.7	1.4	49.0%	292.4	57,312.9	26,655.4	30,657.5	46.5%
2027	5,391.3	2,636.4	1.7	1.4	48.9%	295.1	58,242.0	27,641.3	30,600.7	47.5%
2028	5,477.0	2,727.7	1.7	1.3	49.8%	297.8	59,086.9	28,675.8	30,411.1	48.5%
2029	5,569.8	2,752.2	1.8	1.2	49.4%	301.1	59,851.6	29,679.5	30,172.1	49.6%
2030	5,668.3	2,792.8	1.8	1.2	49.3%	304.8	60,539.8	30,673.7	29,866.1	50.7%
2031	5,772.3	2,837.3	1.8	1.1	49.2%	309.0	61,151.7	31,667.7	29,484.0	51.8%
2032	5,881.3	2,890.1	1.9	1.1	49.1%	313.2	61,662.8	32,650.8	29,012.0	53.0%
2033	5,992.3	2,949.5	1.9	1.0	49.2%	317.4	62,102.0	33,663.4	28,438.5	54.2%
2034	6,110.1	3,213.3	1.9	1.0	52.6%	321.9	62,469.1	34,923.1	27,546.0	55.9%
2035	6,231.9	3,277.4	2.0	0.9	52.6%	326.4	62,786.7	36,264.4	26,522.3	57.8%
2036	6,356.1	3,342.7	2.0	0.9	52.6%	330.9	63,036.7	37,680.7	25,356.0	59.8%
2037	6,482.8	3,409.3	2.0	0.8	52.6%	335.5	63,224.0	39,185.6	24,038.4	62.0%
2038	6,617.2	3,480.0	2.1	0.8	52.6%	340.6	63,358.2	40,801.0	22,557.2	64.4%
2039	6,758.7	3,554.4	2.1	0.8	52.6%	345.9	63,445.9	42,547.3	20,898.6	67.1%
2040	6,906.3	3,632.0	2.2	0.7	52.6%	351.5	63,493.0	44,446.0	19,047.0	70.0%
2041	7,059.9	3,712.8	2.2	0.7	52.6%	357.5	63,508.3	46,521.0	16,987.4	73.3%
2042	7,220.5	3,797.2	2.3	0.7	52.6%	363.8	63,502.9	48,797.0	14,705.9	76.8%
2043	7,388.0	3,885.3	2.3	0.7	52.6%	370.4	63,485.7	51,300.9	12,184.8	80.8%
2044	7,561.7	3,976.7	2.4	0.6	52.6%	377.2	63,463.9	54,058.9	9,405.0	85.2%
2045	7,741.0	4,071.0	2.4	0.6	52.6%	384.4	63,439.4	57,095.5	6,343.9	90.0%
Total Through 2045		\$70,674.3	\$41.8	\$20.4		\$7,213.4				

Exhibit 2B – SURS Projection (DROP Implementation Under HA 3 [With Interest] – 3-Year Offer)

Funding Projections for the State Universities Retirement System

CoGFA Projections Based on Laws in Effect on June 30, 2023, Implement DROP Under House Floor Amendment No. 3 (With Interest)

Actuarially Assumed Rate of Return: 6.50%

(\$ in millions)

Fiscal Year Ending 6/30	Annual Payroll*	Total State Contribution	Compared to Exhibit B		State Contribution as Percent of Payroll	Total Employee Contribution	Actuarial Accrued Liability	Actuarial Value of Assets	Unfunded Liability	Funded Ratio
			(Reduction)/ Increase in State Contribution	Present Value of (Reduction)/ Increase in State Contribution						
2023							\$51,661.5	\$23,381.2	\$28,280.3	45.3%
2024	\$5,382.1	\$2,186.0	\$0.0	\$0.0	40.6%	\$323.5	52,390.5	24,050.1	28,340.4	45.9%
2025	5,642.7	2,250.2	0.3	0.3	39.9%	338.1	53,091.6	24,919.1	28,172.5	46.9%
2026	5,760.0	2,296.9	0.3	0.3	39.9%	340.7	53,723.8	25,078.3	28,645.5	46.7%
2027	5,883.8	2,333.4	0.3	0.3	39.7%	344.0	54,287.9	25,655.5	28,632.3	47.3%
2028	6,029.3	2,430.9	0.4	0.3	40.3%	349.1	54,782.4	26,295.7	28,486.7	48.0%
2029	6,187.9	2,494.9	0.4	0.3	40.3%	355.2	55,202.3	26,942.1	28,260.3	48.8%
2030	6,349.8	2,556.1	0.4	0.2	40.3%	361.6	55,548.8	27,597.6	27,951.2	49.7%
2031	6,518.0	2,621.1	0.4	0.2	40.2%	368.2	55,818.8	28,267.9	27,550.8	50.6%
2032	6,691.6	2,694.4	0.4	0.2	40.3%	375.2	56,005.6	28,960.8	27,044.8	51.7%
2033	6,871.1	2,776.0	0.4	0.2	40.4%	382.4	56,131.9	29,712.9	26,419.0	52.9%
2034	7,058.0	2,879.1	0.4	0.2	40.8%	390.0	56,197.6	30,552.9	25,644.7	54.4%
2035	7,253.1	2,961.1	0.4	0.2	40.8%	398.0	56,215.3	31,481.1	24,734.2	56.0%
2036	7,450.5	3,044.1	0.4	0.2	40.9%	406.1	56,175.9	32,499.1	23,676.8	57.9%
2037	7,651.7	3,128.7	0.4	0.2	40.9%	414.3	56,088.6	33,627.2	22,461.4	60.0%
2038	7,858.8	3,215.8	0.5	0.2	40.9%	422.8	55,956.0	34,880.8	21,075.2	62.3%
2039	8,072.0	3,305.4	0.5	0.2	40.9%	431.6	55,794.2	36,288.3	19,505.9	65.0%
2040	8,294.0	3,398.6	0.5	0.2	41.0%	440.8	55,599.7	37,860.7	17,739.0	68.1%
2041	8,517.8	3,492.6	0.5	0.2	41.0%	450.1	55,392.2	39,629.0	15,763.2	71.5%
2042	8,749.7	3,589.8	0.5	0.2	41.0%	459.9	55,179.5	41,616.1	13,563.4	75.4%
2043	8,988.1	3,689.7	0.5	0.2	41.1%	470.1	54,982.8	43,858.0	11,124.8	79.8%
2044	9,233.5	3,792.4	0.5	0.1	41.1%	480.7	54,798.0	46,367.3	8,430.7	84.6%
2045	9,482.8	3,896.8	0.6	0.1	41.1%	491.4	54,642.6	49,178.4	5,464.3	90.0%
Total Through 2045		\$65,034.0	\$9.0	\$4.5		\$8,793.8				

* Includes payroll from Self Managed Plan (SMP)

Exhibit 3A – SERS Projection (Members of Depts. of Lottery and Juvenile Justice Eligible for Alternative Formula)

Funding Projections for the State Employees' Retirement System

CoGFA Projections Based on Laws in Effect on June 30, 2023, Alternative Formula Eligibility for Departments of Lottery and Juvenile Justice
Actuarially Assumed Rate of Return: 6.75%

(\$ in millions)

Fiscal Year Ending 6/30	Annual Payroll	Total State Contribution	Compared to Exhibit A		State Contribution as Percent of Payroll	Total Employee Contribution	Actuarial Accrued Liability	Actuarial Value of Assets	Unfunded Liability	Funded Ratio
			(Reduction)/ Increase in State Contribution	Present Value of (Reduction)/ Increase in State Contribution						
2023							\$54,104.3	\$24,072.1	\$30,032.1	44.5%
2024	\$5,139.9	\$2,583.8	\$0.0	\$0.0	50.3%	\$287.7	55,289.7	25,172.5	30,117.2	45.5%
2025	5,222.6	2,576.9	24.2	22.0	49.3%	290.1	56,403.7	26,293.1	30,110.6	46.6%
2026	5,306.8	2,621.0	24.5	20.8	49.4%	292.8	57,441.1	26,702.8	30,738.2	46.5%
2027	5,390.6	2,659.5	24.8	19.8	49.3%	295.4	58,394.8	27,713.9	30,680.9	47.5%
2028	5,476.2	2,751.3	25.3	18.8	50.2%	298.1	59,265.4	28,774.8	30,490.6	48.6%
2029	5,569.1	2,776.2	25.7	18.0	49.8%	301.4	60,056.8	29,805.8	30,251.1	49.6%
2030	5,667.7	2,817.2	26.2	17.1	49.7%	305.1	60,772.7	30,827.9	29,944.8	50.7%
2031	5,771.7	2,862.2	26.7	16.4	49.6%	309.2	61,413.0	31,850.4	29,562.5	51.9%
2032	5,880.4	2,915.4	27.1	15.6	49.6%	313.4	61,974.8	32,884.2	29,090.6	53.1%
2033	5,991.2	2,975.1	27.5	14.8	49.7%	317.5	62,461.5	33,944.1	28,517.3	54.3%
2034	6,108.5	3,239.1	27.7	14.0	53.0%	321.9	62,874.0	35,248.8	27,625.2	56.1%
2035	6,229.5	3,303.3	27.9	13.2	53.0%	326.5	63,218.0	36,616.2	26,601.8	57.9%
2036	6,352.4	3,368.5	27.8	12.3	53.0%	330.9	63,491.0	38,054.9	25,436.1	59.9%
2037	6,477.4	3,434.8	27.5	11.4	53.0%	335.4	63,696.7	39,578.0	24,118.7	62.1%
2038	6,609.5	3,504.8	26.9	10.4	53.0%	340.3	63,842.4	41,205.3	22,637.1	64.5%
2039	6,748.2	3,578.4	26.1	9.5	53.0%	345.5	63,933.5	42,956.3	20,977.2	67.2%
2040	6,892.7	3,655.0	25.2	8.6	53.0%	350.9	63,972.6	44,850.0	19,122.6	70.1%
2041	7,042.6	3,734.5	23.9	7.6	53.0%	356.7	63,965.7	46,908.0	17,057.8	73.3%
2042	7,199.6	3,817.7	22.7	6.8	53.0%	362.8	63,922.5	49,154.3	14,768.2	76.9%
2043	7,363.3	3,904.5	21.5	6.0	53.0%	369.2	63,847.0	51,611.7	12,235.3	80.8%
2044	7,532.3	3,994.1	19.8	5.2	53.0%	375.8	63,743.5	54,303.1	9,440.5	85.2%
2045	7,707.9	4,087.3	18.7	4.6	53.0%	382.8	63,615.7	57,254.1	6,361.6	90.0%
Total Through 2045		\$71,160.6	\$527.7	\$272.9		\$7,209.4				

Exhibit 4A – SERS Projection (Combined Changes Under HA 2 [Without Interest])

Funding Projections for the State Employees' Retirement System

CoGFA Projections Based on Laws in Effect on June 30, 2023, Combined Changes Under House Floor Amendment No. 2 (Without Interest)
Actuarially Assumed Rate of Return: 6.75%
(\$ in millions)

Fiscal Year Ending 6/30	Annual Payroll	Total State Contribution	Compared to Exhibit A		State Contribution as Percent of Payroll	Total Employee Contribution	Actuarial Accrued Liability	Actuarial Value of Assets	Unfunded Liability	Funded Ratio
			(Reduction)/ Increase in State Contribution	Present Value of (Reduction)/ Increase in State Contribution						
2023							\$54,127.3	\$24,072.1	\$30,055.1	44.5%
2024	\$5,139.9	\$2,583.8	\$0.0	\$0.0	50.3%	\$287.7	55,311.1	25,172.5	30,138.6	45.5%
2025	5,222.6	2,577.6	25.0	22.7	49.4%	290.1	56,423.8	26,293.9	30,129.9	46.6%
2026	5,306.8	2,621.8	25.3	21.5	49.4%	292.8	57,460.0	26,704.5	30,755.5	46.5%
2027	5,390.6	2,660.3	25.6	20.4	49.4%	295.4	58,412.8	27,716.5	30,696.3	47.4%
2028	5,476.2	2,752.1	26.1	19.4	50.3%	298.1	59,282.8	28,778.5	30,504.3	48.5%
2029	5,569.1	2,777.0	26.6	18.5	49.9%	301.4	60,073.8	29,810.5	30,263.3	49.6%
2030	5,667.7	2,818.1	27.1	17.7	49.7%	305.1	60,789.5	30,833.8	29,955.7	50.7%
2031	5,771.7	2,863.1	27.6	16.9	49.6%	309.2	61,429.9	31,857.7	29,572.2	51.9%
2032	5,880.4	2,916.2	28.0	16.1	49.6%	313.4	61,975.5	32,876.2	29,099.2	53.0%
2033	5,991.2	2,976.0	28.4	15.3	49.7%	317.5	62,448.3	33,923.2	28,525.1	54.3%
2034	6,108.5	3,240.0	28.6	14.4	53.0%	321.9	62,848.1	35,215.7	27,632.3	56.0%
2035	6,229.5	3,304.2	28.8	13.6	53.0%	326.5	63,192.4	36,583.9	26,608.5	57.9%
2036	6,352.4	3,369.4	28.7	12.7	53.0%	330.9	63,465.7	38,023.5	25,442.2	59.9%
2037	6,477.4	3,435.7	28.5	11.8	53.0%	335.4	63,671.9	39,547.6	24,124.2	62.1%
2038	6,609.5	3,505.8	27.8	10.8	53.0%	340.3	63,818.1	41,176.1	22,642.0	64.5%
2039	6,748.2	3,579.4	27.1	9.8	53.0%	345.5	63,909.7	42,928.4	20,981.3	67.2%
2040	6,892.7	3,656.0	26.2	8.9	53.0%	350.9	63,949.5	44,823.5	19,126.0	70.1%
2041	7,042.6	3,735.5	24.9	8.0	53.0%	356.7	63,943.4	46,883.1	17,060.3	73.3%
2042	7,199.6	3,818.8	23.8	7.1	53.0%	362.8	63,901.1	49,131.3	14,769.8	76.9%
2043	7,363.3	3,905.6	22.6	6.3	53.0%	369.2	63,826.6	51,590.8	12,235.8	80.8%
2044	7,532.3	3,995.3	20.9	5.5	53.0%	375.8	63,724.2	54,284.3	9,439.9	85.2%
2045	7,707.9	4,088.4	19.9	4.9	53.0%	382.8	63,597.6	57,237.8	6,359.8	90.0%
Total Through 2045		\$71,180.1	\$547.5	\$282.3		\$7,209.4				

Exhibit 5A – SERS Projection (Combined Changes Under HA 3 [With Interest])

Funding Projections for the State Employees' Retirement System

CoGFA Projections Based on Laws in Effect on June 30, 2023, Combined Changes Under House Floor Amendment No. 3 (With Interest)

Actuarially Assumed Rate of Return: 6.75%

(\$ in millions)

Fiscal Year Ending 6/30	Annual Payroll	Total State Contribution	Compared to Exhibit A		State Contribution as Percent of Payroll	Total Employee Contribution	Actuarial Accrued Liability	Actuarial Value of Assets	Unfunded Liability	Funded Ratio
			(Reduction)/ Increase in State Contribution	Present Value of (Reduction)/ Increase in State Contribution						
2023							\$54,144.8	\$24,072.1	\$30,072.7	44.5%
2024	\$5,139.9	\$2,583.8	\$0.0	\$0.0	50.3%	\$287.7	55,328.3	25,172.5	30,155.8	45.5%
2025	5,222.6	2,578.5	25.9	23.5	49.4%	290.1	56,440.9	26,294.8	30,146.1	46.6%
2026	5,306.8	2,622.7	26.2	22.3	49.4%	292.8	57,477.1	26,706.4	30,770.7	46.5%
2027	5,390.6	2,661.2	26.5	21.1	49.4%	295.4	58,430.0	27,719.5	30,710.6	47.4%
2028	5,476.2	2,753.0	27.0	20.1	50.3%	298.1	59,300.3	28,782.5	30,517.8	48.5%
2029	5,569.1	2,778.0	27.5	19.2	49.9%	301.4	60,091.8	29,815.8	30,276.0	49.6%
2030	5,667.7	2,819.0	28.0	18.3	49.7%	305.1	60,808.1	30,840.5	29,967.6	50.7%
2031	5,771.7	2,864.0	28.6	17.5	49.6%	309.2	61,449.2	31,865.7	29,583.5	51.9%
2032	5,880.4	2,917.2	29.0	16.6	49.6%	313.4	61,989.4	32,879.6	29,109.9	53.0%
2033	5,991.2	2,977.0	29.4	15.8	49.7%	317.5	62,457.8	33,922.6	28,535.2	54.3%
2034	6,108.5	3,241.1	29.6	14.9	53.1%	321.9	62,853.3	35,211.4	27,641.9	56.0%
2035	6,229.5	3,305.3	29.9	14.1	53.1%	326.5	63,198.2	36,580.6	26,617.6	57.9%
2036	6,352.4	3,370.5	29.8	13.2	53.1%	330.9	63,472.1	38,021.2	25,450.9	59.9%
2037	6,477.4	3,436.8	29.5	12.2	53.1%	335.4	63,679.0	39,546.6	24,132.4	62.1%
2038	6,609.5	3,506.9	28.9	11.2	53.1%	340.3	63,825.9	41,176.3	22,649.6	64.5%
2039	6,748.2	3,580.5	28.2	10.2	53.1%	345.5	63,918.3	42,930.0	20,988.3	67.2%
2040	6,892.7	3,657.2	27.3	9.3	53.1%	350.9	63,958.9	44,826.7	19,132.2	70.1%
2041	7,042.6	3,736.7	26.1	8.3	53.1%	356.7	63,953.8	46,888.0	17,065.7	73.3%
2042	7,199.6	3,820.0	25.0	7.5	53.1%	362.8	63,912.4	49,138.0	14,774.4	76.9%
2043	7,363.3	3,906.9	23.9	6.7	53.1%	369.2	63,838.9	51,599.5	12,239.5	80.8%
2044	7,532.3	3,996.5	22.2	5.8	53.1%	375.8	63,737.7	54,295.2	9,442.5	85.2%
2045	7,707.9	4,089.7	21.1	5.2	53.1%	382.8	63,612.3	57,251.0	6,361.2	90.0%
Total Through 2045		\$71,202.5	\$569.6	\$293.0		\$7,209.4				

November 8, 2024

Mr. Dan Hankiewicz
Illinois Commission on Government Forecasting and Accountability
T. 217.785.3122
E. DanH@ilga.gov

Re: Article 3 & 4 Illinois Pension Funds Cost Impact of Extending the Amortization Period and Adding a Deferred Retirement Option Program

Dear Mr. Hankiewicz,

This letter provides you with cost estimates for extending the amortization period of the unfunded actuarial accrued liability (UAAL) and implementing a Deferred Retirement Option Program (DROP) on Article 3 and 4 pension funds.

Cost Impact of Extending the Amortization Period

Based on HB 5843, we have estimated the impact of extending the amortization period of the UAAL on the selected Article 3 and 4 Illinois Pension Funds from the year 2040 to 2050. The results are shown in the attached exhibits:

- **Exhibit 1:** This displays the first-year impact on the pension contribution of changing the amortization period from a 2040 to a 2050 end date on the selected Article 3 funds.
- **Exhibit 2:** This shows two graphs, the first one illustrating how the amortization payment changes over time under each funding policy and the second displaying the impact on the funded status of pushing this date out the additional ten years. Aurora Police was selected as the sample fund for display, but the shape of this graph is similar for the other funds.
- **Exhibit 3:** This displays the first-year impact on the pension contribution of changing the amortization period from a 2040 to a 2050 end date on the selected Article 4 funds.
- **Exhibit 4:** This shows two graphs, the first one illustrating how the amortization payment changes over time under each funding policy and the second displaying the impact on the funded status of pushing this date out the additional ten years. Aurora Fire was selected as the sample fund for display, but the shape of this graph is similar for the other funds.

Cost Impact of DROP Enhancements

We have estimated the impact of implementing the DROP provisions as defined in HB 3765 on the following Article 3 and 4 Illinois Pension Funds:

- Aurora Police (See Exhibit 5)
- Rock Falls Police (See Exhibit 6)
- Aurora Fire (See Exhibit 7)
- Rock Falls Fire (See Exhibit 8)

Below is a summary of the provisions and assumptions included in the costing:

1. **Scenario 1** - Full DROP participation:

- Eligible to participate in DROP upon reaching age 50 and 20 years of service for Tier 1 and age 55 and 10 years of service for Tier 2. Members are only eligible to enter DROP between January 1, 2026 and January 1, 2029. Note, no Tier 2 members in the selected funds are eligible to enter DROP during this window.
- Assume DROP participation period – 5 years (maximum allowable).
- DROP balance is paid to the participant as a lump sum once the participant exits DROP.
- Member contributions are required while in DROP but are returned to the members as part of their DROP balance when they leave DROP.
- Assumed interest on DROP balance – Assumed Fund Investment Earnings Rate plus 200 basis points. This reflects the fact that DROP accounts will not be credited with negative returns; therefore, on average, these accounts will return higher rates than the fund assets.
- Assumed DROP participation rate – 100% of those eligible. Members are assumed to enter DROP upon first eligibility.

2. **Scenario 2** - Same as the first scenario, with the following exceptions:

- Assumed DROP participation rate – 80% of those eligible. Members are assumed to enter DROP upon first eligibility.
- Assumed DROP participation – 3 years.

The costs were projected through the year 2040. For the projections, we assumed that new entrants came into the fund with the following profiles:

	Age	Pay (2024) ¹	% Male
Aurora Police	27	98,000	85%
Rock Falls Police	28	53,000	90%
Aurora Fire	27	102,000	98%
Rock Falls Fire	26	48,000	100%

¹ Adjusted annually for inflation.

Please see Exhibit 9 for more detailed information about DROP programs, including how they work and potential considerations when implementing DROP.

Assumptions and Methods

The assumptions and methods employed for the purpose of this measurement were consistent with the assumptions that the Firefighters' Pension Investment Fund (FPIF) and Illinois Police Officers Pension Investment Fund (IPOPIF) used for the 2023 actuarial valuation reports, without regard to phasing in the assumptions for the IPOPIF funds. When the plan changes are considered, we did revise the retirement rates to assume that 100% of members enter DROP upon reaching age 50 and 20 years of service. A summary of the assumptions can be found in Exhibits 10 (Article 3) and 11 (Article 4).

Data

In conducting this analysis, we have relied on personnel data supplied to us by the Illinois Department of Insurance with permission from the FPIF and IPOPIF to employ the data for purposes other than in the issuance of reports on behalf of the FPIF and IPOPIF. The effective date of the data varies by sample fund and is noted in the attached exhibits. While we cannot verify the accuracy of all this information, the supplied information was reviewed for consistency and reasonableness.

Discussion of Risk and Third-Party Software

These calculations were determined for the purpose of estimating the cost impact of this proposed legislation. Use of the results for other purposes may not be applicable and produce significantly different results. Future actuarial measurements may differ significantly from the current measurements presented in this letter for a variety of reasons including: changes in applicable laws, changes in plan provisions, changes in assumptions, or plan experience differing from expectations.

ASOP No. 51, Assessment and Disclosure of Risk Associated with Measuring Pension Obligations and Determining Pension Plan Contributions, states that the actuary should identify risks that, in the actuary's professional judgment, may reasonably be anticipated to significantly affect the plan's future financial condition. These results are based on the premise that all future plan experience will align with the plan's actuarial assumptions; however, there is no guarantee that actual plan experience will align with the plan's assumptions. It is possible that actual plan experience will differ from anticipated experience in an unfavorable manner that will negatively impact the plan's funded position. Measurement of the impact of potential deviation from the actuarial assumptions is outside the scope of this assessment, however, it is important to note that the estimate provided is produced at a single point in time and subject to the demographics as they exist on the valuation date and the actuarial assumptions used to determine the cost impact.

In performing the analysis, we used third-party software to model (calculate) the underlying liabilities and costs. These results are reviewed in the aggregate and for individual sample lives. The output from the software is either used directly or input into internally developed models to generate the costs. All internally developed models are reviewed as part of the process. As a result of this review, we believe that the models have produced reasonable results. We do not believe there are any material inconsistencies among assumptions or unreasonable output produced due to the aggregation of assumptions.

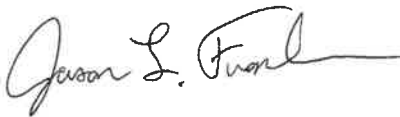
Statement of Actuarial Opinion

The undersigned are familiar with the immediate and long-term aspects of pension calculations and meet the Qualification Standards of the American Academy of Actuaries necessary to render the actuarial opinions contained herein. To the best of our knowledge, the results are complete and accurate, and in our opinion, the techniques and assumptions used are reasonable.

To our knowledge, no associate of Foster & Foster, Inc. working on valuations of the programs has any direct financial interest or indirect material interest in the Article 3 or 4 funds included in this analysis, nor does anyone at Foster & Foster, Inc. act as a member of the Board of Trustees of these funds. Thus, there is no relationship existing that might affect our capacity to prepare and certify this estimate of the cost impact of the proposed legislation.

Respectfully submitted,

Foster & Foster, Inc.

By: 
Jason L. Franken, FSA, EA, MAAA


By: 
Heidi E. Andorfer, FSA, EA, MAAA

Exhibit 1
Article 3 Funding Policy Impact

	Aurora Police		Crystal Lake Police		Rock Falls Police	
	Original Funding Policy - Amortization through 2040	Proposed Funding Policy - Amortization through 2050	Original Funding Policy - Amortization through 2040	Proposed Funding Policy - Amortization through 2050	Original Funding Policy - Amortization through 2040	Proposed Funding Policy - Amortization through 2050
Funded Status						
Total Actuarial Accrued Liability (AL)	\$526,040,040	\$526,040,040	\$91,373,110	\$91,373,110	\$17,544,950	\$17,544,950
Actuarial Value of Assets (AVA)	310,851,034	310,851,034	52,409,956	52,409,956	8,947,716	8,947,716
Unfunded Actuarial Accrued Liability (UAAL)	215,189,006	215,189,006	38,963,154	38,963,154	8,597,234	8,597,234
90% Funded Ratio Target	473,436,036	473,436,036	82,235,799	82,235,799	15,790,455	15,790,455
Funded Ratio (AVA / AL)	59.1%	59.1%	57.4%	57.4%	51.0%	51.0%
Pension Cost						
Normal Cost, Including Expense Load	\$10,285,927	\$10,285,927	\$1,909,220	\$1,909,220	\$354,691	\$354,691
Payment Required to Amortize UAAL	12,896,561	9,693,108	2,464,725	1,816,301	565,465	416,701
Total Recommended Contributions	23,182,488	19,979,035	4,373,945	3,725,521	920,156	771,392
Expected Member Contributions	(3,942,892)	(3,942,892)	(721,587)	(721,587)	(151,078)	(151,078)
Expected Village Contribution	19,239,596	16,036,143	3,652,358	3,003,934	769,078	620,314
<i>Change from Baseline</i>		(3,203,453)	(648,424)	(648,424)	(148,764)	(148,764)
Assumptions and Methods						
Interest Rate	6.80%	6.80%	6.80%	6.80%	6.80%	6.80%
Funded Target	90%	90%	90%	90%	90%	90%
Amortization Years	18	28	17	27	17	27
Payroll Growth Assumption	3.00%	3.00%	3.00%	3.00%	3.00%	3.00%
Cost Method	EAN	EAN	EAN	EAN	EAN	EAN
Valuation Date	1/1/2023	1/1/2023	5/1/2023	5/1/2023	5/1/2023	5/1/2023
Applicable to Fiscal Year Ending	12/31/2023	12/31/2023	4/30/2024	4/30/2024	4/30/2024	4/30/2024

Exhibit 2 Article 3 Funding Policy Impact

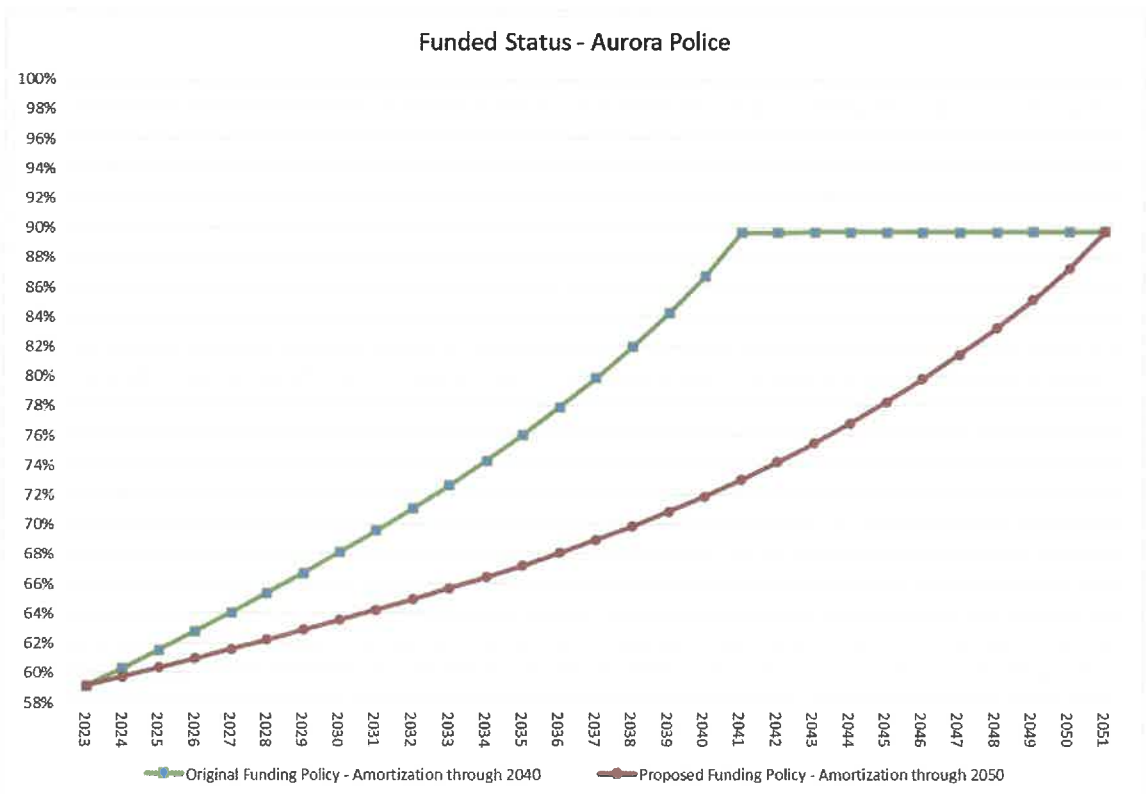
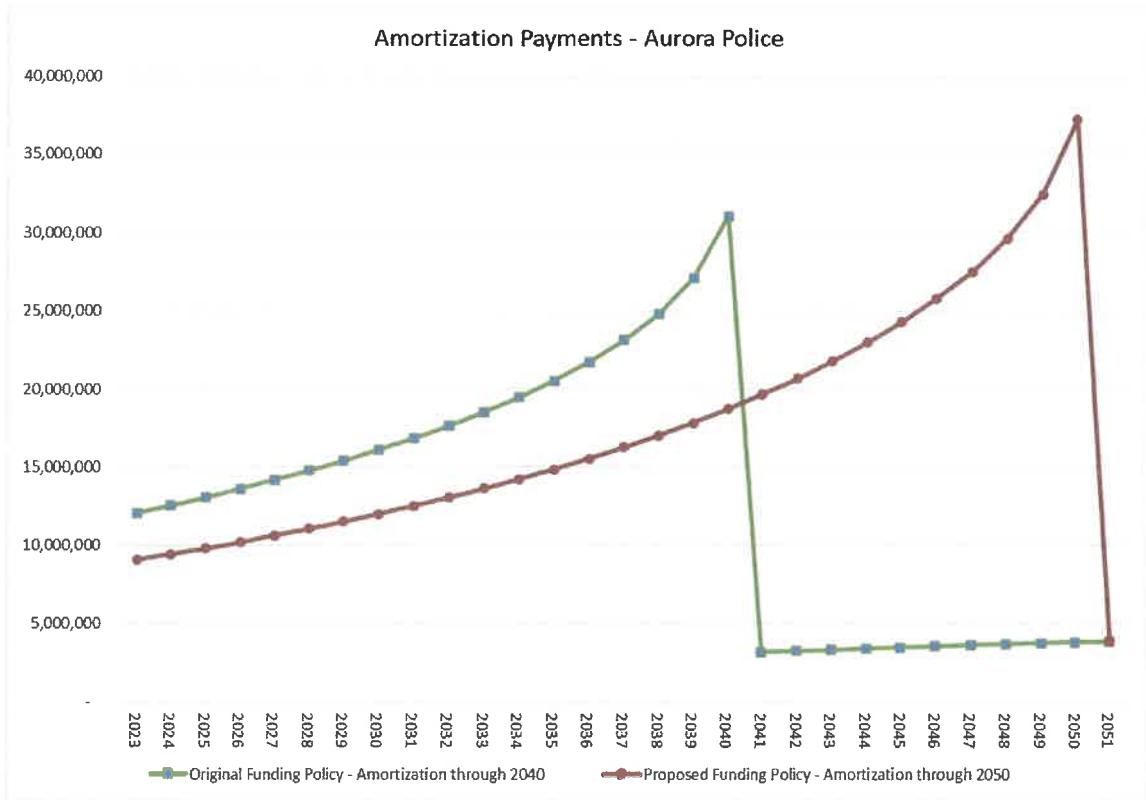


Exhibit 3
Article 4 Funding Policy Impact

	Aurora Fire		Crystal Lake Fire		Rock Falls Fire	
	Original Funding Policy - Amortization through 2040	Proposed Funding Policy - Amortization through 2050	Original Funding Policy - Amortization through 2040	Proposed Funding Policy - Amortization through 2050	Original Funding Policy - Amortization through 2040	Proposed Funding Policy - Amortization through 2050
Funded Status						
Total Actuarial Accrued Liability (AL)	\$386,970,577	\$386,970,577	\$70,392,034	\$70,392,034	\$11,688,948	\$11,688,948
Actuarial Value of Assets (AVA)	<u>234,445,183</u>	<u>234,445,183</u>	<u>54,157,162</u>	<u>54,157,162</u>	<u>8,882,051</u>	<u>8,882,051</u>
Unfunded Actuarial Accrued Liability (UAAL)	152,525,394	152,525,394	16,234,872	16,234,872	2,806,897	2,806,897
90% Funded Ratio Target	348,273,519	348,273,519	63,352,831	63,352,831	10,520,053	10,520,053
Funded Ratio (AVA / AL)	60.6%	60.6%	76.9%	76.9%	76.0%	76.0%
Pension Cost						
Normal Cost, Including Expense Load	\$7,684,199	\$7,684,199	\$2,023,506	\$2,023,506	\$237,389	\$237,389
Payment Required to Amortize UAAL	<u>9,433,661</u>	<u>7,229,261</u>	<u>792,271</u>	<u>595,470</u>	<u>141,125</u>	<u>106,070</u>
Total Recommended Contributions	17,117,860	14,913,460	2,815,777	2,618,976	378,514	343,459
Expected Member Contributions	<u>(2,840,892)</u>	<u>(2,840,892)</u>	<u>(669,095)</u>	<u>(669,095)</u>	<u>(93,205)</u>	<u>(93,205)</u>
Expected Village Contribution	14,276,968	12,072,568	2,146,682	1,949,881	285,309	250,254
<i>Change from Baseline</i>		<i>(2,204,400)</i>		<i>(196,801)</i>		<i>(35,055)</i>
Assumptions and Methods						
Interest Rate	7.125%	7.125%	7.125%	7.125%	7.125%	7.125%
Funded Target	90%	90%	90%	90%	90%	90%
Amortization Years	18	28	17	27	17	27
Payroll Growth Assumption	2.75%	2.75%	2.75%	2.75%	2.75%	2.75%
Cost Method	EAN	EAN	EAN	EAN	EAN	EAN
Valuation Date	1/1/2023	1/1/2023	5/1/2023	5/1/2023	5/1/2023	5/1/2023
Applicable to Fiscal Year Ending	12/31/2023	12/31/2023	4/30/2024	4/30/2024	4/30/2024	4/30/2024

Exhibit 4 Article 4 Funding Policy Impact

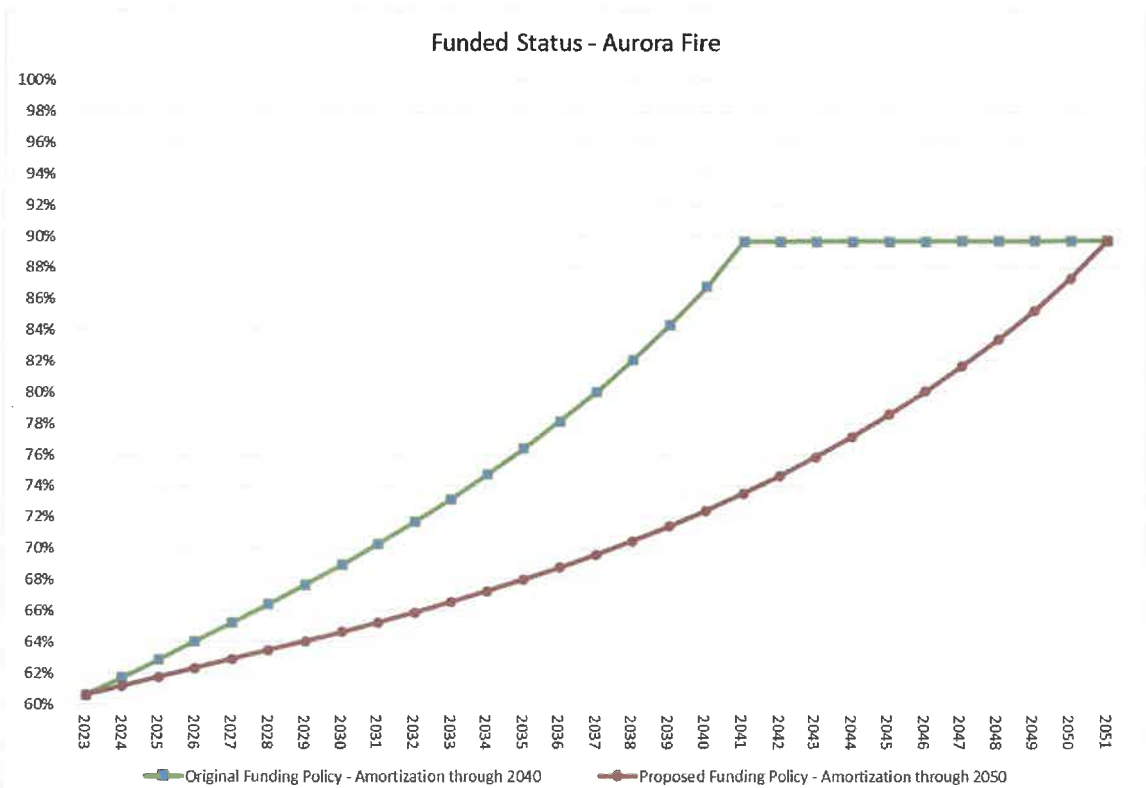
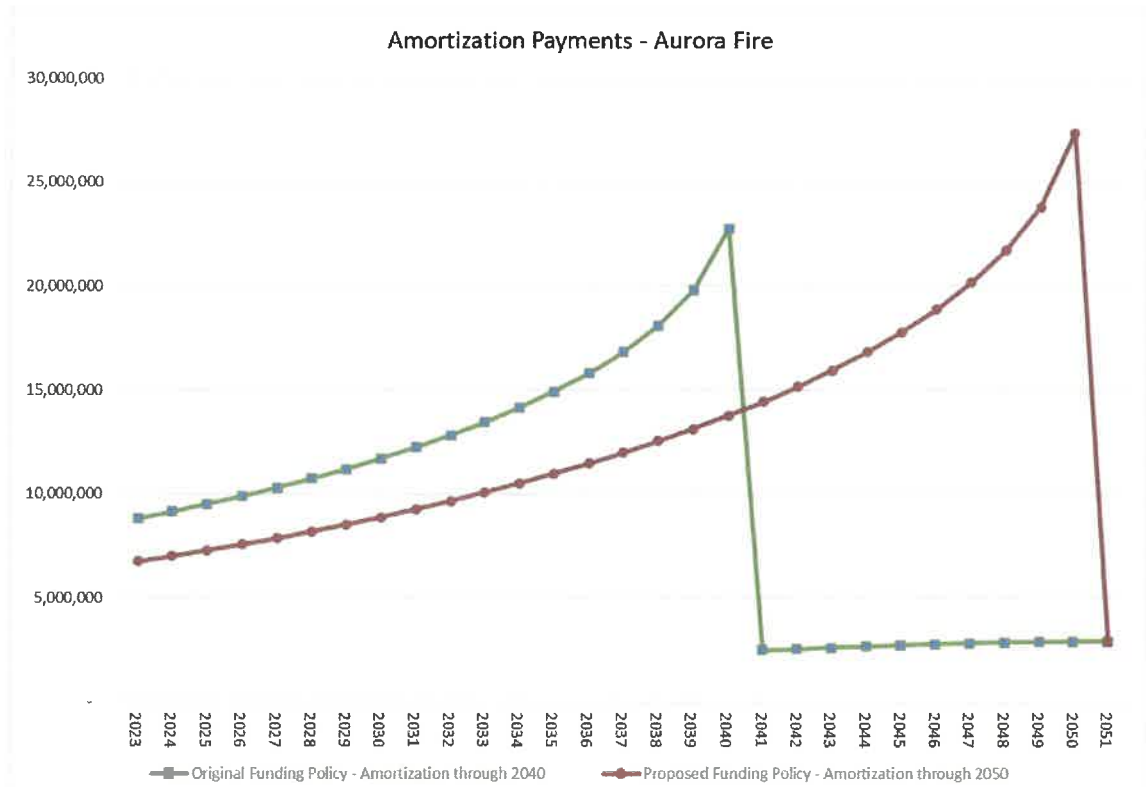


Exhibit 5

Article 3 DROP Impact - Aurora Police

	Baseline	Scen 1: 100% Enter, 5 Years in DROP			Scen 2: 80% Enter, 3 Years in DROP		
		DROP	Impact, \$	Impact, %	DROP	Impact, \$	Impact, %
Municipal Contribution							
2023	19,239,596	21,174,654	1,935,058	10.1%	20,727,044	1,487,448	7.7%
2024	19,512,128	21,528,412	2,016,284	10.3%	21,061,847	1,549,719	7.9%
2025	20,080,503	22,181,720	2,101,217	10.5%	21,695,329	1,614,826	8.0%
2026	20,606,297	20,691,298	85,001	0.4%	20,316,516	(289,781)	-1.4%
2027	21,117,430	20,896,238	(221,192)	-1.0%	20,578,506	(538,924)	-2.6%
2028	21,687,673	21,502,462	(185,211)	-0.9%	21,219,856	(467,817)	-2.2%
2029	22,319,155	22,488,710	169,555	0.8%	22,209,945	(109,210)	-0.5%
2030	22,968,469	23,392,831	424,362	1.8%	23,254,797	286,328	1.2%
2031	23,701,396	24,319,233	617,837	2.6%	24,279,868	578,472	2.4%
2032	24,518,629	25,601,308	1,082,679	4.4%	25,332,075	813,446	3.3%
2033	25,405,409	26,764,125	1,358,716	5.3%	26,399,040	993,631	3.9%
2034	26,430,284	28,007,351	1,577,067	6.0%	27,575,298	1,145,014	4.3%
2035	27,634,214	29,351,650	1,717,436	6.2%	28,901,823	1,267,609	4.6%
2036	29,049,780	30,882,119	1,832,339	6.3%	30,412,974	1,363,194	4.7%
2037	30,768,082	32,689,527	1,921,445	6.2%	32,198,978	1,430,896	4.7%
2038	32,940,759	34,926,814	1,986,055	6.0%	34,411,712	1,470,953	4.5%
2039	35,981,710	38,002,256	2,020,546	5.6%	37,456,855	1,475,145	4.1%
2040	41,428,845	43,413,782	1,984,937	4.8%	42,822,172	1,393,327	3.4%
Present Value Of Impact	262,469,639		12,664,240	4.8%		8,577,586	3.3%
Normal Cost							
2023	9,442,175	10,154,969	712,794	7.5%	9,984,992	542,817	5.7%
2024	9,589,684	10,350,948	761,264	7.9%	10,169,413	579,729	6.0%
2025	9,738,857	10,551,887	813,030	8.3%	10,358,008	619,151	6.4%
2026	9,818,982	8,159,113	(1,659,869)	-16.9%	8,073,532	(1,745,450)	-17.8%
2027	9,840,096	8,076,551	(1,763,545)	-17.9%	8,045,286	(1,794,810)	-18.2%
2028	9,867,165	8,234,700	(1,632,465)	-16.5%	8,234,601	(1,632,564)	-16.5%
2029	9,910,616	8,734,231	(1,176,385)	-11.9%	8,734,231	(1,176,385)	-11.9%
2030	9,921,493	9,040,241	(881,252)	-8.9%	9,040,241	(881,252)	-8.9%
2031	9,937,548	9,296,569	(640,979)	-6.5%	9,296,569	(640,979)	-6.5%
2032	9,958,646	9,510,382	(448,264)	-4.5%	9,510,382	(448,264)	-4.5%
2033	9,948,837	9,652,276	(296,561)	-3.0%	9,652,276	(296,561)	-3.0%
2034	9,951,196	9,770,437	(180,759)	-1.8%	9,770,437	(180,759)	-1.8%
2035	9,986,656	9,893,381	(93,275)	-0.9%	9,893,381	(93,275)	-0.9%
2036	10,040,414	10,013,819	(26,595)	-0.3%	10,013,819	(26,595)	-0.3%
2037	10,117,414	10,140,737	23,323	0.2%	10,140,737	23,323	0.2%
2038	10,215,076	10,275,909	60,833	0.6%	10,275,909	60,833	0.6%
2039	10,356,658	10,446,474	89,816	0.9%	10,446,474	89,816	0.9%
2040	10,566,569	10,679,778	113,209	1.1%	10,679,778	113,209	1.1%
Present Value Of Impact	107,689,171		(3,924,591)	-3.6%		(4,528,876)	-4.2%

Exhibit 6

Article 3 DROP Impact - Rock Falls Police

	Baseline	Scen 1: 100% Enter, 5 Years in DROP			Scen 2: 80% Enter, 3 Years in DROP		
		DROP	Impact, \$	Impact, %	DROP	Impact, \$	Impact, %
Municipal Contribution							
2023	769,078	825,718	56,640	7.4%	808,650	39,572	5.1%
2024	789,754	848,789	59,035	7.5%	830,999	41,245	5.2%
2025	822,214	883,750	61,536	7.5%	865,203	42,989	5.2%
2026	853,086	901,774	48,688	5.7%	883,216	30,130	3.5%
2027	878,515	883,145	4,630	0.5%	868,203	(10,312)	-1.2%
2028	901,350	882,816	(18,534)	-2.1%	871,850	(29,500)	-3.3%
2029	928,255	925,085	(3,170)	-0.3%	914,278	(13,977)	-1.5%
2030	960,561	966,002	5,441	0.6%	956,818	(3,743)	-0.4%
2031	995,998	1,007,904	11,906	1.2%	1,002,887	6,889	0.7%
2032	1,033,427	1,053,822	20,395	2.0%	1,050,435	17,008	1.6%
2033	1,076,725	1,109,957	33,232	3.1%	1,100,394	23,669	2.2%
2034	1,128,010	1,174,431	46,421	4.1%	1,157,075	29,065	2.6%
2035	1,187,342	1,238,653	51,311	4.3%	1,220,562	33,220	2.8%
2036	1,257,043	1,312,126	55,083	4.4%	1,293,224	36,181	2.9%
2037	1,339,311	1,396,891	57,580	4.3%	1,377,063	37,752	2.8%
2038	1,445,192	1,503,900	58,708	4.1%	1,482,933	37,741	2.6%
2039	1,610,953	1,668,358	57,405	3.6%	1,645,665	34,712	2.2%
2040	395,910	395,425	(485)	-0.1%	394,302	(1,608)	-0.4%
Present Value Of Impact	10,587,234		366,796	3.5%		210,666	2.0%
Normal Cost							
2023	325,594	347,230	21,636	6.6%	340,645	15,051	4.6%
2024	338,074	361,181	23,107	6.8%	354,149	16,075	4.8%
2025	351,458	376,136	24,678	7.0%	368,625	17,167	4.9%
2026	362,229	369,683	7,454	2.1%	362,378	149	0.0%
2027	366,223	321,079	(45,144)	-12.3%	317,294	(48,929)	-13.4%
2028	365,344	298,597	(66,747)	-18.3%	298,525	(66,819)	-18.3%
2029	365,722	320,942	(44,780)	-12.2%	320,942	(44,780)	-12.2%
2030	369,794	335,620	(34,174)	-9.2%	335,620	(34,174)	-9.2%
2031	374,980	349,379	(25,601)	-6.8%	349,379	(25,601)	-6.8%
2032	379,243	360,741	(18,502)	-4.9%	360,741	(18,502)	-4.9%
2033	385,506	373,175	(12,331)	-3.2%	373,175	(12,331)	-3.2%
2034	395,638	388,431	(7,207)	-1.8%	388,431	(7,207)	-1.8%
2035	408,792	405,532	(3,260)	-0.8%	405,532	(3,260)	-0.8%
2036	425,076	424,750	(326)	-0.1%	424,750	(326)	-0.1%
2037	443,204	444,900	1,696	0.4%	444,900	1,696	0.4%
2038	463,351	466,400	3,049	0.7%	466,400	3,049	0.7%
2039	485,198	489,193	3,995	0.8%	489,193	3,995	0.8%
2040	507,996	512,762	4,766	0.9%	512,762	4,766	0.9%
Present Value Of Impact	4,145,570		(95,544)	-2.3%		(124,256)	-3.0%

Exhibit 7

Article 4 DROP Impact - Aurora Fire

	Baseline	Scen 1: 100% Enter, 5 Years in DROP			Scen 2: 80% Enter, 3 Years in DROP		
		DROP	Impact, \$	Impact, %	DROP	Impact, \$	Impact, %
Municipal Contribution							
2023	14,276,968	16,436,053	2,159,085	15.1%	16,085,373	1,808,405	12.7%
2024	14,308,612	16,557,655	2,249,043	15.7%	16,192,269	1,883,657	13.2%
2025	14,520,033	16,863,351	2,343,318	16.1%	16,482,552	1,962,519	13.5%
2026	14,749,456	14,436,301	(313,155)	-2.1%	14,162,171	(587,285)	-4.0%
2027	15,028,887	14,869,560	(159,327)	-1.1%	14,623,395	(405,492)	-2.7%
2028	15,353,789	15,143,299	(210,490)	-1.4%	14,930,982	(422,807)	-2.8%
2029	15,753,634	15,856,945	103,311	0.7%	15,651,500	(102,134)	-0.6%
2030	16,218,742	16,578,341	359,599	2.2%	16,543,719	324,977	2.0%
2031	16,763,354	17,343,727	580,373	3.5%	17,393,530	630,176	3.8%
2032	17,394,843	18,551,061	1,156,218	6.6%	18,309,150	914,307	5.3%
2033	18,117,008	19,537,269	1,420,261	7.8%	19,257,267	1,140,259	6.3%
2034	18,944,054	20,608,760	1,664,706	8.8%	20,271,783	1,327,729	7.0%
2035	19,885,495	21,713,811	1,828,316	9.2%	21,364,493	1,478,998	7.4%
2036	20,985,515	22,948,760	1,963,245	9.4%	22,586,126	1,600,611	7.6%
2037	22,308,808	24,375,583	2,066,775	9.3%	23,998,318	1,689,510	7.6%
2038	23,975,149	26,116,846	2,141,697	8.9%	25,722,968	1,747,819	7.3%
2039	26,290,764	28,467,454	2,176,690	8.3%	28,053,354	1,762,590	6.7%
2040	30,420,038	32,544,262	2,124,224	7.0%	32,099,937	1,679,899	5.5%
Present Value Of Impact	184,554,247		13,054,597	7.1%		10,052,090	5.4%
Normal Cost							
2023	7,032,465	7,826,625	794,160	11.3%	7,695,207	662,742	9.4%
2024	6,990,973	7,841,716	850,743	12.2%	7,700,934	709,961	10.2%
2025	6,904,162	7,815,521	911,359	13.2%	7,664,709	760,547	11.0%
2026	6,800,406	4,548,400	(2,252,006)	-33.1%	4,499,246	(2,301,160)	-33.8%
2027	6,703,690	4,967,920	(1,735,770)	-25.9%	4,941,362	(1,762,328)	-26.3%
2028	6,611,145	4,841,086	(1,770,059)	-26.8%	4,840,994	(1,770,151)	-26.8%
2029	6,546,551	5,165,269	(1,381,282)	-21.1%	5,165,269	(1,381,282)	-21.1%
2030	6,500,636	5,411,779	(1,088,857)	-16.8%	5,411,779	(1,088,857)	-16.8%
2031	6,477,022	5,642,672	(834,350)	-12.9%	5,642,672	(834,350)	-12.9%
2032	6,482,052	5,859,633	(622,419)	-9.6%	5,859,633	(622,419)	-9.6%
2033	6,502,613	6,054,992	(447,621)	-6.9%	6,054,992	(447,621)	-6.9%
2034	6,540,292	6,233,252	(307,040)	-4.7%	6,233,252	(307,040)	-4.7%
2035	6,582,568	6,387,266	(195,302)	-3.0%	6,387,266	(195,302)	-3.0%
2036	6,631,836	6,526,998	(104,838)	-1.6%	6,526,998	(104,838)	-1.6%
2037	6,696,141	6,662,148	(33,993)	-0.5%	6,662,148	(33,993)	-0.5%
2038	6,775,169	6,797,562	22,393	0.3%	6,797,562	22,393	0.3%
2039	6,876,770	6,942,807	66,037	1.0%	6,942,807	66,037	1.0%
2040	6,995,530	7,094,147	98,617	1.4%	7,094,147	98,617	1.4%
Present Value Of Impact	71,806,381		(4,874,481)	-6.8%		(5,328,951)	-7.4%

Exhibit 8

Article 4 DROP Impact - Rock Falls Fire

	Baseline	Scen 1: 100% Enter, 5 Years in DROP			Scen 2: 80% Enter, 3 Years in DROP		
		DROP	Impact, \$	Impact, %	DROP	Impact, \$	Impact, %
Municipal Contribution							
2023	285,309	323,297	37,988	13.3%	318,966	33,657	11.8%
2024	288,169	327,703	39,534	13.7%	323,194	35,025	12.2%
2025	296,208	337,363	41,155	13.9%	332,668	36,460	12.3%
2026	304,649	288,024	(16,625)	-5.5%	285,189	(19,460)	-6.4%
2027	315,084	312,392	(2,692)	-0.9%	309,697	(5,387)	-1.7%
2028	327,682	331,618	3,936	1.2%	329,086	1,404	0.4%
2029	341,134	350,517	9,383	2.8%	348,180	7,046	2.1%
2030	353,479	367,050	13,571	3.8%	369,008	15,529	4.4%
2031	367,688	383,880	16,192	4.4%	387,515	19,827	5.4%
2032	384,512	412,278	27,766	7.2%	407,679	23,167	6.0%
2033	404,017	434,718	30,701	7.6%	429,992	25,975	6.4%
2034	427,263	460,393	33,130	7.8%	455,536	28,273	6.6%
2035	449,688	484,923	35,235	7.8%	479,932	30,244	6.7%
2036	479,538	516,443	36,905	7.7%	511,315	31,777	6.6%
2037	519,610	557,734	38,124	7.3%	552,463	32,853	6.3%
2038	577,831	616,451	38,620	6.7%	611,036	33,205	5.7%
2039	684,358	721,764	37,406	5.5%	716,200	31,842	4.7%
2040	242,837	243,116	279	0.1%	243,114	277	0.1%
Present Value Of Impact	3,898,018		239,148	6.1%		204,929	5.3%
Normal Cost							
2023	217,256	230,458	13,202	6.1%	228,930	11,674	5.4%
2024	220,906	235,049	14,143	6.4%	233,412	12,506	5.7%
2025	223,013	238,164	15,151	6.8%	236,410	13,397	6.0%
2026	224,686	169,821	(54,865)	-24.4%	169,821	(54,865)	-24.4%
2027	227,757	195,783	(31,974)	-14.0%	195,783	(31,974)	-14.0%
2028	232,261	208,014	(24,247)	-10.4%	208,014	(24,247)	-10.4%
2029	236,892	219,257	(17,635)	-7.4%	219,257	(17,635)	-7.4%
2030	239,541	227,233	(12,308)	-5.1%	227,233	(12,308)	-5.1%
2031	242,220	233,985	(8,235)	-3.4%	233,985	(8,235)	-3.4%
2032	246,172	240,894	(5,278)	-2.1%	240,894	(5,278)	-2.1%
2033	250,990	248,031	(2,959)	-1.2%	248,031	(2,959)	-1.2%
2034	256,975	255,720	(1,255)	-0.5%	255,720	(1,255)	-0.5%
2035	258,970	259,167	197	0.1%	259,167	197	0.1%
2036	261,492	262,751	1,259	0.5%	262,751	1,259	0.5%
2037	266,253	268,468	2,215	0.8%	268,468	2,215	0.8%
2038	272,623	275,600	2,977	1.1%	275,600	2,977	1.1%
2039	280,362	283,856	3,494	1.2%	283,856	3,494	1.2%
2040	289,512	293,322	3,810	1.3%	293,322	3,810	1.3%
Present Value Of Impact	2,563,668		(70,575)	-2.8%		(75,159)	-2.9%

Exhibit 9

Drop Background

In its simplest terms, a DROP affords eligible participants (who are otherwise eligible to retire) the opportunity to continue employment (and earn wages) in conjunction with commencing their pension benefits that they would have received had they retired (directed to a notional, deferred account). Upon election to participate in DROP, a participant's pension benefit is frozen (based upon service, salary, and age) and calculated as if the participant were retiring on the effective DROP date. After the effective DROP date, such benefits are credited to a notional DROP account while the participant continues employment earning regular compensation. At the time of termination of employment, participants receive their accumulated DROP account balance in the form of a lump-sum and begin collecting the monthly benefit in retirement. Note that the participant is forfeiting future benefit accruals in exchange for the DROP lump-sum, which is typically perceived to be of approximate equivalent value.

A primary objective of a DROP surrounds employee retention. It can provide members with an attractive financial benefit to extend their anticipated retirement age while minimizing costs associated with recruiting and training new employees. DROPs were first introduced in the early 1980s and spread in material fashion starting in the mid-1990s by public-sector employers and have become a highly attractive and utilized benefit design feature for public pension programs across the country. DROPs are most common for uniformed employees and are less common for non-public safety employees. DROPs are typically implemented by local and state governments to meet human resource management and financial objectives and are viewed as a benefit enhancement to plan participants. During the 1990s, pension plans were in strong financial shape thanks to favorable investment returns. Many plan sponsors added DROP at that time to provide an enhanced benefit for its members and help them manage their workforce.

During the 2000s, the public perception of DROP changed. This was driven by a combination of poor investment returns and a few horror stories. First, positive investment returns were nearly non-existent because of the tech bubble bursting and then the financial crisis of 2008. The funded ratio of nearly every pension plan was decreasing rapidly. DROP was viewed as a benefit enhancement and was often the first cut to be made as people tried to find ways to stabilize their sky-rocketing pension contributions. Finally, there were a few cases where the DROP benefits were so lucrative to the members that it put the long-term viability of the pension plan in jeopardy. In these cases, the DROP provisions were guaranteeing excessive returns for the members and drastically increasing the investment risk for the plan sponsor. Some members were withdrawing DROP balances that were millions of dollars while the plan sponsor was struggling to make the annual contributions.

As a result of this changed perception, many plan sponsors eliminated DROP for future members and very few plan sponsors decided to add the DROP provision during the 2010s. Most places continued to find ways to manage their pension contributions by decreasing benefits for current members, creating new tiers of benefits for future members and adopting new funding policies. Very few places looked to provide any sort of benefit enhancement (including DROP) during the decade.

In the past few years, the interest in DROP has once again started to increase. For a variety of reasons, fewer people have been interested in pursuing a career in public safety, so the candidate pool has decreased dramatically. We hear stories from people across the country about how they used to get hundreds of applicants when they had openings but now, they only have a few dozen candidates. This has made people find new ways to keep these positions filled. One way to do that is to incentivize people near retirement to stay longer, and DROP helps achieve that goal. Many municipalities have either implemented a new DROP or are currently considering the implementation of DROP. The plan sponsors going down this path are being much more judicious with the DROP provisions to minimize the negative impact on the long-term health of the pension fund.

Implementing a DROP comes with opportunities and challenges from both an employer and employee perspective. Evaluating whether a DROP design adds cost to a retirement system is an extremely difficult task because it requires assumptions about participant behavior with and without existence of DROP. In fact, the true cost of any DROP cannot be fully recognized until each DROP participant ultimately becomes deceased and all payments are made. Before implementing a DROP, all parties should understand the risks and variables that arise with this benefit.

Drop Design: Cost-Neutral Parameters and Considerations

Do DROP programs add long-term costs to retirement systems? This is a difficult question to answer since there are so many variables that need to be considered when evaluating the potential cost of a program. This section will discuss the factors that need to be considered when determining if a DROP is cost-neutral.

The costs associated with implementing a DROP program encompass factors external to the retirement system which makes examining the financial impact of DROP programs difficult to quantify when considering all interrelationships that exist within and outside the normal operation of the system. One of the most difficult questions to answer is “how will the existence of a DROP impact employee behavior?” Also, to the extent that DROPs do affect behavior, this can affect other human resource considerations outside of the pension plan, such as medical benefits or recruiting and training costs.

We have seen some historical evidence that would suggest that the existence of DROP increases the ultimate retirement age due to the financial advantages perceived to be offered by a DROP. Typically, later retirement ages affect more than just pension costs, including:

- ❖ Cost of health benefits - Having an older workforce generally increases the cost of health care benefits for active members. However, if retiree medical coverage is available, that cost will go down since the DROP participants will be drawing retiree medical benefits for a shorter period of time since they are retiring later.
- ❖ New employee training costs – Generally, employee training costs go down since people are working longer and there are fewer new employees.
- ❖ Upward mobility of membership – It is difficult for people to earn promotions if people are working longer.
- ❖ Retention of experienced workers – Many people work longer to accrue a lump sum benefit that is paid out when they decide to leave employment.
- ❖ Department payroll costs – Total payroll typically increases with a DROP since the higher paid employees are working longer and are not being replaced by lower paid employees.

There are also offsetting cost impacts to the pension plan which, while difficult to measure, should also be considered. An example is that the pension plan does not add additional pension costs for a new hire, who would be accruing a pension benefit, to replace an employee who would have retired had DROP not existed. This is because under the notion that DROP extends the ultimate retirement age, the tenured employee will continue working and will not need to be replaced during those extra years, so there will be no added pension cost for a new hire (because the new hire won't yet exist).

If the cost of the retirement system goes up with the implementation of a DROP, adjustments to the DROP benefit design may be required to achieve cost neutrality. Below, we explore some design alternatives that are typically viewed as cost-neutral parameters.

- ❖ Reduce the percentage of the benefit credited to the DROP account. For example, 90% of the accrued benefit is credited during DROP participation which reverts to the full amount at the time of actual retirement.
- ❖ Increase the final compensation period (i.e., from 3 years to 5 years) only for purposes of calculating DROP benefits.
- ❖ Withhold, suspend, or reduce application of COLA increases during DROP participation.
- ❖ Provide low interest crediting on DROP accounts below the system's actual or expected rate of return.
- ❖ Shorten the maximum DROP participation period.
- ❖ Retain the amount (or a portion thereof) of member contributions made during DROP to the participant's DROP account.

Drop Design: Additional Considerations

Actuarial Standards of Practice (ASOP) No. 51, *Assessment and Disclosure of Risk Associated with Measuring Pension Obligations and Determining Pension Plan Contributions*, states that the actuary should identify risks that, in the actuary's professional judgment, may reasonably be anticipated to significantly affect the plan's future financial condition. As previously introduced, any actuarial analysis to evaluate whether a DROP program is deemed to be cost neutral will be predicated on a set of actuarial assumptions based on the premise that all future experience will align with this set of actuarial assumptions. However, we have established that participant behavior is uncertain, and it is possible that actual experience will differ from anticipated experience in an unfavorable manner that will negatively impact the plan. As a reminder, the true cost of any DROP cannot be fully recognized until each DROP participant ultimately becomes deceased and all payments are made; actuarial assumptions and methods are just tools to estimate and allocate costs.

Below we have included a non-exhaustive list of potential risks or additional factors that must be considered when evaluating whether DROP has a financial impact on the retirement system.

- ❖ ***Adverse Selection*** – Whenever participants are given a choice (for example, to elect DROP, to retire, or to remain active without electing DROP), it is important to consider that adverse selection is likely to occur periodically on an individual basis. That is, participants are likely to make strategic decisions which will be most beneficial to them, affecting the amount and duration of anticipated benefit payments, resulting in higher overall plan costs. For example, a member may not elect to enter DROP if they are in line for a promotion or are expecting a significant increase in pay, or individuals with awareness of health conditions may elect DROP for greater immediate payouts.
- ❖ ***Administrative Expenses*** – Implementing new benefit features such as DROP comes with an increase in the level of administrative expenses required by the system. Typically, participants are required to receive a DROP benefit statement annually and each member, before electing to participate in DROP, may be given written information regarding how benefits under DROP would be calculated and a comparison of the member's anticipated benefits at retirement with and without DROP participation. Complying with these requirements will either require additional staff, investment in administrative software, or both, along with an expected increase in IT costs.
- ❖ ***Impact on Retiree Healthcare (OPEB) Liability*** – It is likely that the existence of DROP will result in a decrease to the OPEB liability of the system. Members in DROP are considered 'active' employees from an OPEB perspective and implementation of DROP results in higher retirement ages which means the overall OPEB liability will likely be less than it would have if DROP did not exist. It is also likely due to pooling in determining healthcare premiums, there would be an increase in active health costs.

- ❖ ***Investment / Liquidity*** – Many DROPS often include fixed interest credit rates that are near the assumed valuation rate which are well above money market rates, introducing investment risk. It is important to recognize the difference in duration between the system trust as a whole (long-term) and DROP accounts (short-term) which can result in periods of losses due to crediting interest which is greater than the return realized by the system. It should be considered whether crediting a return that includes a risk premium is appropriate when the employee is not taking the investment risk. Another investment consideration is the need for liquid assets to pay DROP lump sums.

- ❖ ***Negative Publicity*** – Outside of general cost concerns, DROP plans have received significant negative remarks from the public eye due to the large amounts distributed in the form of a lump sum to its participants. Even though the actuarial value may be approximately equivalent, the public tends to focus on a large lump sum compared to a larger monthly benefit amount. In our view, we believe a lot of the negative publicity surrounding DROP resulted from a few extreme examples.

- ❖ ***Longevity Risk*** – Providing significant lump sum payments at the time of retirement is likely viewed as a benefit to plan participants, but this introduces an element of longevity risk to the participant in the event of imprudent use of the lump sum amount.

- ❖ ***Human Resource Considerations*** – Under the presumption that incorporating DROP affects retirement behavior, human resource issues will present themselves and estimating these non-pension costs or savings is difficult. Consider the following:
 - Long tenured employees will work longer than they otherwise would have, prohibiting promotional opportunities for younger employees.
 - Active and retiree health care costs may be impacted.
 - Department hiring/training costs for replacements may be reduced.
 - Department payroll costs may be higher since more senior employees may work longer and delay their replacement with a lower-wage new hire.
 - Particular attention should be given to employees who would be eligible to enter DROP coincidentally with the implementation date.

- ❖ ***Sunset Provisions*** – A sunset provision allows the employer to evaluate the DROP after a specified period to determine if it is operating in its intended fashion and to determine if it has resulted in increased costs to the system. Reviewing the program within 3 to 5 years after implementation to verify the cost of the program will be an important exercise to determine if the DROP needs to be modified or removed from the system.

Exhibit 10
Article 3 Assumptions

Interest Rate 6.80% per year compounded annually, net of investment related expenses.

Mortality Rate *Active Lives:*
PubS-2010 Employee mortality, unadjusted, with generational improvements with most recent projection scale (currently Scale MP-2021). 10% of active deaths are assumed to be in the line of duty.

Inactive Lives:
PubS-2010 Healthy Retiree mortality, adjusted by a factor of 1.15 for male retirees and unadjusted for female retirees, with generational improvements with most recent projection scale (currently Scale MP-2021).

Beneficiaries:
PubS-2010 Survivor mortality, unadjusted for male beneficiaries and adjusted by a factor of 1.15 for female beneficiaries, with generational improvements with most recent projection scale (currently Scale MP-2021).

Disabled Lives:
PubS-2010 Disabled mortality, adjusted by a factor of 1.08 for male disabled members and unadjusted for female disabled members, with generational improvements with most recent projection scale (currently Scale MP-2021).

The mortality assumptions sufficiently accommodate anticipated future mortality improvements.

Retirement Age See table at end of this section. This is based on a 2022 experience study performed for the Illinois Police Officers' Pension Investment Fund.

Disability Rate See table at end of this section. 60% of the disabilities are assumed to be in the line of duty. This is based on a 2022 experience study performed for the Illinois Police Officers' Pension Investment Fund.

Termination Rate See table at end of this section. This is based on a 2022 experience study performed for the Illinois Police Officers' Pension Investment Fund.

Salary Increases

See table below. This is based on a 2022 experience study performed for the Illinois Police Officers' Pension Investment Fund.

Salary Scale	
Service	Rate
0	11.00%
1	9.50%
2	8.00%
3	7.50%
4	7.00%
5	6.00%
6	5.00%
7 - 11	4.00%
12 - 29	3.75%
30+	3.50%

Inflation

2.50%.

Cost-of-Living Adjustment

Tier 1: 3.00% per year after age 55. Those that retire prior to age 55 receive an increase of 1/12 of 3.00% for each full month since benefit commencement upon reaching age 55.

Tier 2: 1.25% per year after the later of attainment of age 60 or first anniversary of retirement.

Marital Status

80% of Members are assumed to be married.

Spouse's Age

Males are assumed to be three years older than females.

Funding Method

Projected Unit Credit Cost Method.

Actuarial Asset Method

Investment gains and losses are smoothed over a 5-year period. In the first year, 20% of the gain or loss is recognized. In the second year 40%, in the third year 60%, in the fourth year 80%, and in the fifth year 100% of the gain or loss is recognized. The actuarial investment gain or loss is defined as the actual return on investments minus the actuarial assumed investment return. Actuarial Assets shall not be less than 80% nor greater than 120% of the Market Value of Assets.

Funding Policy Amortization Method

The UAAL is amortized according to a Level Percentage of Payroll method over a period ending in 2040. The initial amortization amount is 90% of the Accrued Liability less the Actuarial Value of Assets.

Payroll Growth

3.00% per year.

Decrement Tables

<u>% Terminating During the Year</u>		<u>% Becoming Disabled During the Year</u>		<u>% Retiring During the Year (Tier 1)</u>		<u>% Retiring During the Year (Tier 2)</u>	
<u>Service</u>	<u>Rate</u>	<u>Age</u>	<u>Rate</u>	<u>Age</u>	<u>Rate</u>	<u>Age</u>	<u>Rate</u>
0	13.00%	20	0.000%	50 - 54	20%	50 - 54	5%
1	8.00%	25	0.029%	55 - 62	25%	55	40%
2	7.00%	30	0.133%	63	33%	56 - 62	25%
3	6.00%	35	0.247%	64	40%	63	33%
4	5.00%	40	0.399%	65 - 69	55%	64	40%
5	4.50%	45	0.561%	70+	100%	65 - 69	55%
6	4.00%	50	0.675%			70+	100%
7	3.50%	55	0.855%				
8	3.00%	60	1.093%				
9	2.50%						
10	2.25%						
11	2.00%						
12	1.75%						
13	1.50%						
14+	1.25%						

Exhibit 11

Article 4 Assumptions

Interest Rate	7.125% per year compounded annually, net of investment related expenses.
Mortality Rate	<p>Active Lives: PubS-2010 Employee mortality, unadjusted, with generational improvements with the most recent projection scale (currently Scale MP-2021). 20% of active deaths are assumed to be in the line of duty.</p> <p>Inactive Lives: PubS-2010 Healthy Retiree mortality, adjusted by a factor of 1.081 for male retirees and unadjusted for female retirees, with generational improvements with the most recent projection scale (currently Scale MP-2021).</p> <p>Beneficiaries: PubS-2010 Survivor mortality, unadjusted for male beneficiaries and adjusted by a factor of 1.098 for female beneficiaries, with generational improvements with the most recent projection scale (currently Scale MP-2021).</p> <p>Disabled Lives: PubS-2010 Disabled mortality, adjusted by a factor of 1.178 for male disabled members and unadjusted for female disabled members, with generational improvements with the most recent projection scale (currently Scale MP-2021).</p> <p>The mortality assumptions sufficiently accommodate anticipated future mortality improvements.</p>
Retirement Age	See table later in this section. This is based on a 2021 experience study performed for the Illinois Firefighters' Pension Investment Fund.
Disability Rate	See table later in this section. 80% of the disabilities are assumed to be in the line of duty. This is based on a 2021 experience study performed for the Illinois Firefighters' Pension Investment Fund.
Termination Rate	See table later in this section. This is based on a 2021 experience study performed for the Illinois Firefighters' Pension Investment Fund.
Inflation	2.25%.

Cost-of-Living Adjustment Tier 1: 3.00% per year after age 55. Those that retire prior to age 55 receive an increase of 1/12 of 3.00% for each full month since benefit commencement upon reaching age 55.

Tier 2: 1.125% per year after the later of attainment of age 60 or first anniversary of retirement.

Salary Increases See table below, inclusive of inflation. This is based on a 2021 experience study performed for the Illinois Firefighters' Pension Investment Fund.

Salary Scale	
Service	Rate
0	12.50%
1	10.50%
2	9.50%
3	8.50%
4	7.50%
5	6.50%
6	5.00%
7	4.50%
8+	4.00%

Marital Status 80% of Members are assumed to be married.

Spouse's Age Males are assumed to be three years older than females.

Funding Method Projected Unit Credit Cost Method.

Actuarial Asset Method Investment gains and losses are smoothed over a 5-year period. In the first year, 20% of the gain or loss is recognized. In the second year 40%, in the third year 60%, in the fourth year 80%, and in the fifth year 100% of the gain or loss is recognized. The actuarial investment gain or loss is defined as the actual return on investments minus the actuarial assumed investment return. Actuarial Assets shall not be less than 80% nor greater than 120% of the Market Value of Assets.

Funding Policy Amortization Method The UAAL is amortized according to a Level Percentage of Payroll method over a period ending in 2040. The initial amortization amount is 90% of the Accrued Liability less the Actuarial Value of Assets.

Payroll Growth 2.75% per year.

Decrement Tables

<u>% Terminating During the Year</u>		<u>% Becoming Disabled During the Year</u>		<u>% Retiring During the Year (Tier 1)</u>		<u>% Retiring During the Year (Tier 2)</u>	
<u>Age</u>	<u>Rate</u>	<u>Age</u>	<u>Rate</u>	<u>Age</u>	<u>Rate</u>	<u>Age</u>	<u>Rate</u>
20	10.00%	20	0.010%	50-51	12%	50-54	3%
25	8.00%	25	0.016%	52-53	15%	55	30%
30	4.00%	30	0.068%	54-55	20%	56-59	20%
35	2.50%	35	0.220%	56-59	20%	60-62	25%
40	1.20%	40	0.420%	60-62	25%	63-64	33%
45+	1.00%	45	0.650%	63-64	33%	65-69	50%
		50	0.900%	65-69	50%	70+	100%
		55	1.240%	70+	100%		
		60	1.580%				